## FINANCIAL STATEMENTS

June 30, 2018

## FINANCIAL STATEMENTS WITH SUPPLEMENTARY INFORMATION For the Year Ended June 30, 2018

## **CONTENTS**

INDEPENDENT AUDITOR'S REPORT	1
MANAGEMENT'S DISCUSSION AND ANALYSIS	4
BASIC FINANCIAL STATEMENTS:	
GOVERNMENT-WIDE FINANCIAL STATEMENTS:	
STATEMENT OF NET POSITION	15
STATEMENT OF ACTIVITIES	16
FUND FINANCIAL STATEMENTS:	
BALANCE SHEET - GOVERNMENTAL FUNDS	17
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION	18
STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCES - GOVERNMENTAL FUNDS	20
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCES - GOVERNMENTAL FUNDS - TO THE STATEMENT OF ACTIVITIES	21
STATEMENT OF FUND NET POSITION - PROPRIETARY FUND - SELF-INSURANCE FUND	23
STATEMENT OF REVENUES, EXPENSES AND CHANGE IN FUND NET POSITION PROPRIETARY FUND - SELF-INSURANCE FUND	24
STATEMENT OF CASH FLOWS - PROPRIETARY FUND - SELF-INSURANCE FUND	25
STATEMENT OF FIDUCIARY NET POSITION - TRUST AND AGENCY FUNDS	26
STATEMENT OF CHANGE IN FIDUCIARY NET POSITION - TRUST FUND	27
NOTES TO FINANCIAL STATEMENTS	28

# FINANCIAL STATEMENTS WITH SUPPLEMENTARY INFORMATION For the Year Ended June 30, 2018 (Continued)

## **CONTENTS**

RI	EQUIRED SUPPLEMENTARY INFORMATION:	
	GENERAL FUND BUDGETARY COMPARISON SCHEDULE	58
	SCHEDULE OF CHANGES IN THE DISTRICT'S TOTAL OTHER POSTEMPLOYMENT BENEFITS (OPEB) LIABILITY	59
	SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY	60
	SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS	62
	NOTE TO REQUIRED SUPPLEMENTARY INFORMATION	64
SI	JPPLEMENTARY INFORMATION:	
	COMBINING BALANCE SHEET - ALL NON-MAJOR FUNDS	65
	COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCES - ALL NON-MAJOR FUNDS	66
	COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - ALL AGENCY FUNDS	67
	ORGANIZATION	74
	SCHEDULE OF AVERAGE DAILY ATTENDANCE	75
	SCHEDULE OF INSTRUCTIONAL TIME	76
	SCHEDULE OF EXPENDITURE OF FEDERAL AWARDS	77
	RECONCILIATION OF UNAUDITED ACTUAL FINANCIAL REPORT WITH AUDITED FINANCIAL STATEMENTS	80
	SCHEDULE OF FINANCIAL TRENDS AND ANALYSIS - UNAUDITED	81
	SCHEDULE OF CHARTER SCHOOLS	82
	SCHEDULE OF FIRST 5 REVENUES AND EXPENDITURES	83
	NOTES TO SUPPLEMENTARY INFORMATION	84

# FINANCIAL STATEMENTS WITH SUPPLEMENTARY INFORMATION For the Year Ended June 30, 2018 (Continued)

## CONTENTS

INI	DEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH STATE LAWS AND REGULATIONS	. 86
INI	DEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	. 89
INI	DEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR THE FIRST 5 SACRAMENTO COUNTY PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH A PROGRAM-SPECIFIC AUDIT	. 91
INI	DEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE	. 93
FII	NDINGS AND RECOMMENDATIONS:	
	SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS	. 95
	STATUS OF PRIOR YEAR FINDINGS AND RECOMMENDATIONS	99



## INDEPENDENT AUDITOR'S REPORT

Board of Education Elk Grove Unified School District Elk Grove, California

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Elk Grove Unified School District, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise Elk Grove Unified School District's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Elk Grove Unified School District, as of June 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Emphasis of Matter**

As discussed in Note 1 to the financial statements, the District implemented Governmental Accounting Standards Board (GASB) Statement No. 75, "Accounting for Financial Reporting for Postemployment Benefits Other than Pensions". The implementation of Statement No. 75 resulted in a cumulative adjustment to the District's July 1, 2017 net position by \$14,032,921 because of the recognition of the net OPEB liability. Note disclosures and required supplementary information requirements about OPEB are also discussed. Our opinion is not modified with respect to this matter

## Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the *Management's Discussion and Analysis* on pages 4 through 14 and the General Fund Budgetary Comparison Schedule, the Schedule of Changes in the District's Total Other Postemployment Benefits (OPEB) Liability, the Schedule of the District's Proportionate Share of the Net Pension Liability, and the Schedule of the District's Contributions on pages 58 to 63 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Elk Grove Unified School District's basic financial statements. The accompanying schedule of expenditure of federal awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and the other supplementary information listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The schedule of expenditure of federal awards and other supplementary information as listed in the table of contents are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information, except for the Schedule of Financial Trends and Analysis, has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditure of federal awards and other supplementary information as listed in the table of contents, except for the Schedule of Financial Trends and Analysis, are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The Schedule of Financial Trends and Analysis has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 27, 2018 on our consideration of Elk Grove Unified School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Elk Grove Unified School District's internal control over financial reporting and compliance.

CROWE UP

Crowe LLP

Sacramento, California November 27, 2018



Members of the Board: Beth Albiani Nancy Chaires Espinoza Carmine S. Forcina Chet Madison, Sr. Dr. Crystal Martinez-Alire Anthony "Tony" Perez Bobbie Singh-Allen

Christopher R. Hoffman Superintendent (916) 686-7700

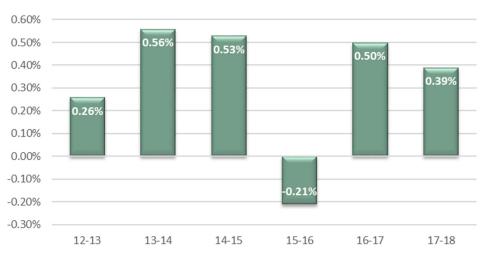
9510 Elk Grove-Florin Road, Elk Grove, CA 95624

## Management's Discussion and Analysis

The following discussion and analysis is reflecting the 2017/2018 school year. The Elk Grove Unified School District (EGUSD) is the fifth-largest school district in California located in southern Sacramento County. EGUSD covers 320 square miles and includes 67 schools: fourty-two elementary schools, nine middle schools, nine high schools, four alternative education schools, an adult school, a special education school, and one charter school. Offering a multitude of educational programs, including over 40 career-themed academies and pathways within 15 industry sectors, we prepare our students for college and career by supporting them with the means to be creative problem solvers; self-aware, self-reliant, and self-disciplined; technically literate; effective communicators and collaborators; and engaged in the community as individuals with integrity. We integrate rigorous academics with career-based learning and real world workplace experiences and strive for having every student learning in every classroom, every subject, every day.

During the last decade Elk Grove Unified School District was one of the fastest growing school districts in the nation. The housing crisis and recession dramatically slowed the District's growth. Up until fiscal year 2004/05 the average yearly growth for the District was 5.53%. The District continued to grow during 2005/06 to 2007/08; however, there was a decrease in the rate of growth over the prior year. In 2008/09 the District experienced the first decline in the history of the district with a 0.23% decrease in enrollment over 2007/08. Since 2011/12 enrollment has been relatively stable as illustrated in the chart below, with a slight increase in 2017/18 of 241 students.

## **Enrollment Growth**



For the 2017/2018 school year the District employed on a regular basis 3,662 certificated employees, and 2,715 classified employees.

#### **Mission Statement and Core Values**

On June 18, 2001 the Board of Trustees for Elk Grove Unified School District adopted a new Mission Statement. This statement reads:

Elk Grove Unified School District will provide a learning community that challenges <u>ALL</u> students to realize their greatest potential.

Coupled with this mission statement are the following Core Values:

- Outcomes for students
  - Achievement of core academic skills Confident, effective thinkers and problem solvers Ethical participants in society
- Commitments about how we operate as an organization Supporting continuous improvement of instruction Building strong relationships Finding solutions
- High expectations for learning for all students and staff Instructional excellence Safe, peaceful, and healthy environment Enriched learning atmosphere Collaboration with diverse communities and families

This Mission Statement and Core Values are the basis and guiding principles for our District.

## **Financial Reports**

In June 1999, the Governmental Accounting Standards Board (GASB) issued Codification Section N50.118.121 (formerly GASB 34), *Basic Financial Statements—and Management's Discussion and Analysis—For State and Local Governments.* This standard significantly changed the way school districts report their finances to the public. While each individual fund is monitored, greater focus of financial reporting is now on the overall status of the local educational agency's (LEA) financial health.

Fiscal year 2001/2002 was the first year the District accounted for the value of capital assets and included these values as part of the financial statements. The value of all assets including land, buildings, equipment and depreciation, are now displayed as part of the statements as required by N50.118-.121. Net position, the difference between the District's assets, deferred outflows of resources, liabilities and deferred inflows of resources, are one way to measure the District's financial health or position. Over time, increases or decreases in the District's net position is one indicator of whether its financial position is improving or declining.

## **Statement of Net Position**

The *Statement of Net Position* for the 2017/18 year shows the District's net position as \$126,349,809. This amount includes the value of the land, buildings, and equipment (less depreciation) owned by the District as well as all liabilities such as bond repayment obligations. June 30, 2014 was the first year that included the implementation of GASB 68 (Accounting and Reporting for Pensions).

Statement of Net Position		
	June 30, 2017	June 30, 2018
Assets other than capital	\$ 361,220,520	\$ 330,924,317
Capital assets net of accumulated depreciation	685,900,046	709,193,252
Total assets	<u>1,047,120,566</u>	<u>1,040,117,569</u>
Deferred loss on refunding of debt	6,199,779	5,921,824
Deferred outflows of resources – pensions	114,678,778	200,346,231
Total deferred outflows of resources	120,878,557	206,268,055
Liabilities other than long term	65,391,841	65,249,995
Long term liabilities	927,511,000	1,021,843,820
Total liabilities	992,902,841	1,087,093,815
Deferred inflow of resources – pensions	28,065,500	32,942,000
Ending Net Position	\$ 147,030,782	<u>\$ 126,349,809</u>

## **Statement of Activities**

Revenues         June 30, 2017         June 30, 2018           Program Revenue:         Charges for services         \$15,745,660         \$18,555,525           Operating grants & contributions         165,199,370         166,571,560           Capital grants & contributions         362,320         (351,889)           Taxes:         107,219,229         118,299,514           Levied for general purpose         107,219,229         118,299,514           Levied for other specific purposes         111,684         50,987           Other Revenue:         111,684         50,987           Other Revenue:         248,638         14,769           Interest and investment earnings         1,880,967         1,860,771           Interagency         248,638         14,769           Other         2,576,556         2,152,666           Total Revenue         \$751,202,273         \$770,893,032           Expenses         \$491,127,081         \$506,640,960           Instruction         \$491,127,081         \$506,640,960           Instruction-related services         78,118,426         79,059,117           Pupil services         77,888,866         85,163,217           General administration         36,314,716         31,661,533           <	Governmental Activities		
Charges for services         \$15,745,660         \$18,555,525           Operating grants & contributions         165,199,370         166,571,560           Capital grants & contributions         362,320         (351,889)           Taxes:	Revenues	June 30, 2017	June 30, 2018
Operating grants & contributions         165,199,370         166,571,560           Capital grants & contributions         362,320         (351,889)           Taxes:         107,219,229         118,299,514           Levied for general purpose         17,109,153         27,876,247           Levied for other specific purposes         111,684         50,987           Other Revenue:         111,684         50,987           Federal and State aid         440,748,696         435,862,882           Interest and investment earnings         1,880,967         1,860,771           Interagency         248,638         14,769           Other         2,576,556         2,152,666           Total Revenue         \$751,202,273         \$770,893,032           Expenses         1         1,81,426         79,059,117           Pupil services         78,118,426         79,059,117           Pupil services         78,118,426         79,059,117           General administration         36,314,716         31,661,533           Plant services         52,075,599         59,484,388           Enterprise activities         -         19,058           Interest on long-term liabilities         11,610,857         11,178,317           Other outgo <td>Program Revenue:</td> <td></td> <td></td>	Program Revenue:		
Capital grants & contributions         362,320         (351,889)           Taxes:         107,219,229         118,299,514           Levied for general purpose         17,109,153         27,876,247           Levied for other specific purposes         111,684         50,987           Other Revenue:         6         440,748,696         435,862,882           Interest and investment earnings         1,880,967         1,860,771           Interagency         248,638         14,769           Other         2,576,556         2,152,666           Total Revenue         \$751,202,273         \$770,893,032           Expenses         1         \$506,640,960           Instruction         \$491,127,081         \$506,640,960           Instruction-related services         78,118,426         79,059,117           Pupil services         77,888,866         85,163,217           General administration         36,314,716         31,661,533           Plant services         52,075,599         59,484,388           Enterprise activities         11,610,857         11,178,317           Other outgo         3,889,037         4,334,494           Total Expenses         \$751,024,582         \$777,541,084           Change in Net Position	Charges for services	\$15,745,660	\$18,555,525
Taxes:         Levied for general purpose         107,219,229         118,299,514           Levied for debt service         17,109,153         27,876,247           Levied for other specific purposes         111,684         50,987           Other Revenue:         Federal and State aid         440,748,696         435,862,882           Interest and investment earnings         1,880,967         1,860,771           Interagency         248,638         14,769           Other         2,576,556         2,152,666           Total Revenue         \$751,202,273         \$770,893,032           Expenses         Instruction         \$491,127,081         \$506,640,960           Instruction-related services         78,118,426         79,059,117           Pupil services         77,888,866         85,163,217           General administration         36,314,716         31,661,533           Plant services         52,075,599         59,484,388           Enterprise activities         -         19,058           Interest on long-term liabilities         11,610,857         11,178,317           Other outgo         3,889,037         4,334,494           Total Expenses         \$751,024,582         \$777,541,084           Change i	Operating grants & contributions	165,199,370	166,571,560
Levied for general purpose         107,219,229         118,299,514           Levied for debt service         17,109,153         27,876,247           Levied for other specific purposes         111,684         50,987           Other Revenue:         50,987           Federal and State aid         440,748,696         435,862,882           Interest and investment earnings         1,880,967         1,860,771           Interagency         248,638         14,769           Other         2,576,556         2,152,666           Total Revenue         \$751,202,273         \$770,893,032           Expenses         Instruction         \$491,127,081         \$506,640,960           Instruction-related services         78,118,426         79,059,117           Pupil services         77,888,866         85,163,217           General administration         36,314,716         31,661,533           Plant services         52,075,599         59,484,388           Enterprise activities         1,610,857         11,178,317           Other outgo         3,889,037         4,334,494           Total Expenses         \$751,024,582         \$777,541,084           Change in Net Position         \$146,853,091         147,030,782           Cumulative effect of	Capital grants & contributions	362,320	(351,889)
Levied for debt service       17,109,153       27,876,247         Levied for other specific purposes       111,684       50,987         Other Revenue:			
Levied for other specific purposes       111,684       50,987         Other Revenue:       Federal and State aid       440,748,696       435,862,882         Interest and investment earnings       1,880,967       1,860,771         Interagency       248,638       14,769         Other       2,576,556       2,152,666         Total Revenue       \$751,202,273       \$770,893,032         Expenses       Instruction       \$491,127,081       \$506,640,960         Instruction-related services       78,118,426       79,059,117         Pupil services       77,888,866       85,163,217         General administration       36,314,716       31,661,533         Plant services       52,075,599       59,484,388         Enterprise activities       -       19,058         Interest on long-term liabilities       11,610,857       11,178,317         Other outgo       3,889,037       4,334,494         Total Expenses       \$751,024,582       \$777,541,084         Change in Net Position       \$177,691       (\$6,648,052)         Net Position – Beginning       146,853,091       147,030,782         Cumulative effect of GASB 75 implementation       -       (14,032,921)			
Other Revenue:         Federal and State aid         440,748,696         435,862,882           Interest and investment earnings         1,880,967         1,860,771           Interagency         248,638         14,769           Other         2,576,556         2,152,666           Total Revenue         \$751,202,273         \$770,893,032           Expenses         Instruction         \$491,127,081         \$506,640,960           Instruction-related services         78,118,426         79,059,117           Pupil services         77,888,866         85,163,217           General administration         36,314,716         31,661,533           Plant services         52,075,599         59,484,388           Enterprise activities         -         19,058           Interest on long-term liabilities         11,610,857         11,178,317           Other outgo         3,889,037         4,334,494           Total Expenses         \$751,024,582         \$777,541,084           Change in Net Position         \$177,691         (\$6,648,052)           Net Position – Beginning         146,853,091         147,030,782           Cumulative effect of GASB 75 implementation         -         (14,032,921)			
Federal and State aid         440,748,696         435,862,882           Interest and investment earnings         1,880,967         1,860,771           Interagency         248,638         14,769           Other         2,576,556         2,152,666           Total Revenue         \$751,202,273         \$770,893,032           Expenses         Instruction         \$491,127,081         \$506,640,960           Instruction-related services         78,118,426         79,059,117           Pupil services         77,888,866         85,163,217           General administration         36,314,716         31,661,533           Plant services         52,075,599         59,484,388           Enterprise activities         -         19,058           Interest on long-term liabilities         11,610,857         11,178,317           Other outgo         3,889,037         4,334,494           Total Expenses         \$751,024,582         \$777,541,084           Change in Net Position         \$177,691         (\$6,648,052)           Net Position – Beginning         146,853,091         147,030,782           Cumulative effect of GASB 75 implementation         -         (14,032,921)		111,684	50,987
Interest and investment earnings			
Interagency	Federal and State aid	440,748,696	435,862,882
Other         2,576,556         2,152,666           Total Revenue         \$751,202,273         \$770,893,032           Expenses         \$506,640,960           Instruction         \$491,127,081         \$506,640,960           Instruction-related services         78,118,426         79,059,117           Pupil services         77,888,866         85,163,217           General administration         36,314,716         31,661,533           Plant services         52,075,599         59,484,388           Enterprise activities         -         19,058           Interest on long-term liabilities         11,610,857         11,178,317           Other outgo         3,889,037         4,334,494           Total Expenses         \$751,024,582         \$777,541,084           Change in Net Position         \$177,691         (\$6,648,052)           Net Position – Beginning         146,853,091         147,030,782           Cumulative effect of GASB 75 implementation         -         (14,032,921)	Interest and investment earnings	1,880,967	1,860,771
Total Revenue         \$751,202,273         \$770,893,032           Expenses         Instruction         \$491,127,081         \$506,640,960           Instruction-related services         78,118,426         79,059,117           Pupil services         77,888,866         85,163,217           General administration         36,314,716         31,661,533           Plant services         52,075,599         59,484,388           Enterprise activities         -         19,058           Interest on long-term liabilities         11,610,857         11,178,317           Other outgo         3,889,037         4,334,494           Total Expenses         \$751,024,582         \$777,541,084           Change in Net Position         \$177,691         (\$6,648,052)           Net Position – Beginning         146,853,091         147,030,782           Cumulative effect of GASB 75 implementation         -         (14,032,921)	Interagency	248,638	14,769
Expenses         \$491,127,081         \$506,640,960           Instruction-related services         78,118,426         79,059,117           Pupil services         77,888,866         85,163,217           General administration         36,314,716         31,661,533           Plant services         52,075,599         59,484,388           Enterprise activities         -         19,058           Interest on long-term liabilities         11,610,857         11,178,317           Other outgo         3,889,037         4,334,494           Total Expenses         \$751,024,582         \$777,541,084           Change in Net Position         \$177,691         (\$6,648,052)           Net Position – Beginning         146,853,091         147,030,782           Cumulative effect of GASB 75 implementation         -         (14,032,921)	Other	2,576,556	2,152,666
Instruction         \$491,127,081         \$506,640,960           Instruction-related services         78,118,426         79,059,117           Pupil services         77,888,866         85,163,217           General administration         36,314,716         31,661,533           Plant services         52,075,599         59,484,388           Enterprise activities         -         19,058           Interest on long-term liabilities         11,610,857         11,178,317           Other outgo         3,889,037         4,334,494           Total Expenses         \$751,024,582         \$777,541,084           Change in Net Position         \$177,691         (\$6,648,052)           Net Position – Beginning         146,853,091         147,030,782           Cumulative effect of GASB 75 implementation         -         (14,032,921)	Total Revenue	\$751,202,273	\$770,893,032
Instruction-related services 78,118,426 79,059,117 Pupil services 77,888,866 85,163,217 General administration 36,314,716 31,661,533 Plant services 52,075,599 59,484,388 Enterprise activities - 19,058 Interest on long-term liabilities 11,610,857 11,178,317 Other outgo 3,889,037 4,334,494  Total Expenses \$751,024,582 \$777,541,084 Change in Net Position \$177,691 (\$6,648,052) Net Position – Beginning 146,853,091 147,030,782 Cumulative effect of GASB 75 implementation - (14,032,921)	<u>Expenses</u>		
Pupil services 77,888,866 85,163,217 General administration 36,314,716 31,661,533 Plant services 52,075,599 59,484,388 Enterprise activities - 19,058 Interest on long-term liabilities 11,610,857 11,178,317 Other outgo 3,889,037 4,334,494  Total Expenses \$751,024,582 \$777,541,084 Change in Net Position \$177,691 (\$6,648,052) Net Position – Beginning 146,853,091 147,030,782 Cumulative effect of GASB 75 implementation - (14,032,921)	Instruction	\$491,127,081	\$506,640,960
General administration       36,314,716       31,661,533         Plant services       52,075,599       59,484,388         Enterprise activities       -       19,058         Interest on long-term liabilities       11,610,857       11,178,317         Other outgo       3,889,037       4,334,494         Total Expenses       \$751,024,582       \$777,541,084         Change in Net Position       \$177,691       (\$6,648,052)         Net Position – Beginning       146,853,091       147,030,782         Cumulative effect of GASB 75 implementation       -       (14,032,921)	Instruction-related services	78,118,426	79,059,117
Plant services       52,075,599       59,484,388         Enterprise activities       -       19,058         Interest on long-term liabilities       11,610,857       11,178,317         Other outgo       3,889,037       4,334,494         Total Expenses       \$751,024,582       \$777,541,084         Change in Net Position       \$177,691       (\$6,648,052)         Net Position – Beginning       146,853,091       147,030,782         Cumulative effect of GASB 75 implementation       -       (14,032,921)	Pupil services	77,888,866	85,163,217
Enterprise activities - 19,058 Interest on long-term liabilities 11,610,857 11,178,317 Other outgo 3,889,037 4,334,494  Total Expenses \$751,024,582 \$777,541,084  Change in Net Position \$177,691 (\$6,648,052)  Net Position – Beginning 146,853,091 147,030,782  Cumulative effect of GASB 75 implementation - (14,032,921)	General administration	36,314,716	31,661,533
Interest on long-term liabilities  11,610,857  11,178,317  Other outgo  3,889,037  4,334,494  Total Expenses  \$751,024,582  \$777,541,084  Change in Net Position  \$177,691  (\$6,648,052)  Net Position – Beginning  146,853,091  147,030,782  Cumulative effect of GASB 75 implementation  - (14,032,921)	Plant services	52,075,599	59,484,388
Interest on long-term liabilities       11,610,857       11,178,317         Other outgo       3,889,037       4,334,494         Total Expenses       \$751,024,582       \$777,541,084         Change in Net Position       \$177,691       (\$6,648,052)         Net Position – Beginning       146,853,091       147,030,782         Cumulative effect of GASB 75 implementation       -       (14,032,921)	Enterprise activities	-	19,058
Other outgo         3,889,037         4,334,494           Total Expenses         \$751,024,582         \$777,541,084           Change in Net Position         \$177,691         (\$6,648,052)           Net Position – Beginning         146,853,091         147,030,782           Cumulative effect of GASB 75 implementation         -         (14,032,921)	Interest on long-term liabilities	11,610,857	
Total Expenses         \$751,024,582         \$777,541,084           Change in Net Position         \$177,691         (\$6,648,052)           Net Position – Beginning         146,853,091         147,030,782           Cumulative effect of GASB 75 implementation         -         (14,032,921)	Other outgo	3,889,037	
Change in Net Position       \$177,691       (\$6,648,052)         Net Position – Beginning       146,853,091       147,030,782         Cumulative effect of GASB 75 implementation       -       (14,032,921)	Total Expenses		
Net Position – Beginning 146,853,091 147,030,782 Cumulative effect of GASB 75 implementation - (14,032,921)	Change in Net Position		
Cumulative effect of GASB 75 implementation - (14,032,921)	Net Position – Beginning		
	Cumulative effect of GASB 75 implementation	-	
	Not Position - Ending	\$147,020,702	

## **Financial Condition of the General Fund**

In 2013/14 the State implemented the Local Control Funding Formula (LCFF). As a part of this formula the State funds the gap between 2012/13 actual funding (Revenue Limit, Local Property Tax and 2012/13 categorical funding) and the projected full implementation of LCFF funding in 2020/21. The district received as part of the closure of the gap the following:

	June 30, 2017	June 30, 2018
Gap closure funding	\$28,880,098	\$12,321,846
Per ADA amount	\$443	\$199

Local Control Funding Formula income is the major component of the District's unrestricted income. The District relies on these revenues to cover cost increases for employee salaries and benefits, other fixed costs and also consider new programs from these monies. The following tables summarize fund balance changes and operational fund financial statements.

Summary of General Fund			
Financial Operations			
	June 30, 2017	June 30, 2018	
Revenues	\$ 662,201,358	\$ 677,969,106	
Expenditures	(656,363,509)	(676,709,124)	
Difference	\$ 5,837,949	\$ 1,259,982	

General Fund Change in Fund Balance			
	Restricted	Unrestricted	Total
June 30, 2017	20,781,029	93,058,019	113,839,048
June 30, 2018	24,891,067	90,207,963	115,099,030
Change	\$ 4,110,038	\$ (2,850,056)	\$ 1,259,982

During 2017/18 District staff updated the Board of Education and stakeholders of the financial condition of the General Fund by way of routine Budget Update Reports at Board of Education meetings. These updates along with other important financial news impacting the District were posted to the District's website to increase community awareness. In addition, the budget was updated to recognize changes in anticipated revenue and expenditures during interim reporting periods.

#### **General Fund Revenues**

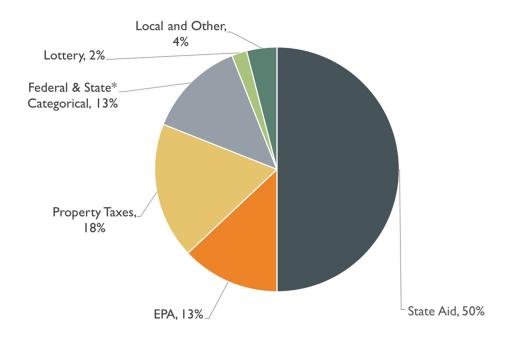
More than 80% of the District's General Fund revenue is generated from the District's Local Control Funding Formula (LCFF). The LCFF includes State Aid and property taxes and is based on a state-determined dollar amount times the average number of students who are in attendance throughout the school year.

The other source of revenue is federal, state and local categorical income that must be spent for specific determined programs. Categorical programs amount to thirteen percent of the District's income. The largest state categorical program is funding for a portion of Special Education services.

The District's total resources for expenditures include a "beginning balance", which represents the unexpended balance from the prior year. During the 2017/18 school year, the District's total General Fund ending fund balance increased by \$1,259,982.

## **General Fund Sources**

Sources Available	
LCFF Sources	\$329,250,980
Education Protection Account (EPA)	85,195,708
Property Taxes	117,662,943
Total LCFF Sources	\$532,109,631
Federal Revenue	37,961,053
Lottery	13,647,041
Other State Revenue*	60,886,452
Local Revenue	14,942,405
Total Revenue	\$659,546,582
Beginning Fund Balance	113,839,048
Total General Fund Sources	\$773,385,630



<sup>\*</sup>Other State Revenue - Excludes \$20.0M STRS On Behalf Pension Contribution.

## **General Fund Expenditures**

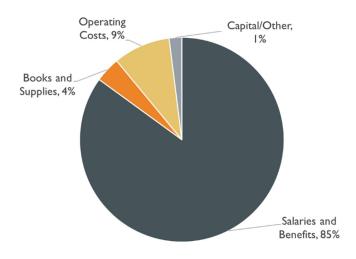
Employee salary and benefit costs consume 85% of the District's general fund expenditures. Expenditures that go directly to the classroom for instructional purposes amount to 66% of the District's general fund expenditures. A significant portion of California school district income is restricted income and, as such can only be expended for selected purposes as determined by the allocating agency. The balance of the District's income is unrestricted since it can be expended as determined by the local agency for general educational purposes.

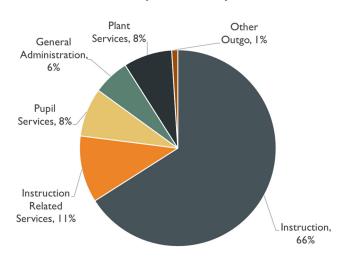
2017/18 General Fund Expenditures	
Salaries and Benefits*	\$559,687,638
Books and Supplies	24,947,770
Operating Costs	60,147,490
Capital/Other	11,050,187
Total Expenditures	\$655,833,084
Restricted Ending Fund Balance	\$24,891,067
Designated Reserves^	90,207,963
Total Ending Fund Balance	\$115,099,030

<sup>\*</sup>Salaries & Benefits - Excludes \$20.0M STRS On Behalf Pension Contribution.

## **General Fund Expenditure by Object\***

## **General Fund Expenditure by Function\***





<sup>\*</sup>Salaries & Benefits - Excludes \$20.0M STRS On Behalf Pension Contribution.

<sup>^</sup> Unrestricted Ending Fund Balance is comprised of the reserve for funding priorities and the designated reserves.

#### **Other Funds**

In addition to the General Fund, the District also has other funds which are designed to keep track of specific revenues and expenditures and are often required by State law. Following is a summary of fund balances for all other District funds:

	June 30, 2017	June 30, 2018	Change in
Fund Name	<b>Ending Balance</b>	<b>Ending Balance</b>	<b>Fund Balance</b>
	(amount in dollars)	(amount in dollars)	(amount in dollars)
Charter School Special Revenue	\$4,330,842	\$4,058,398	\$(272,444)
Adult Education	2,702,245	2,606,144	(96,101)
Child Development	143,924	267,033	123,109
Cafeteria Special Revenue	5,653,363	6,359,637	706,274
Deferred Maintenance	425,845	345,935	(79,910)
Building Fund	80,059,726	33,178,853	(46,880,873)
Capital Facilities	17,151,421	31,836,159	14,684,738
State School Facilities	11,751,289	2,436,319	(9,314,970)
Special Reserve for Capital Outlay	10,484,427	9,974,940	(509,487)
Capital Projects	12,795,685	15,094,053	2,298,368
Bond Interest & Redemption Fund	1,653,692	12,107,343	10,453,651
Debt Service	18,103,465	15,217,828	(2,885,637)
Self-Insurance Fund	6,146,178	10,279,558	4,133,380

## **Post Retirement Employee Benefits**

Elk Grove Benefits Employee Retirement Trust (EGBERT) was established on February 20, 1996, pursuant to an agreement among the bargaining units representing District employees and the District. This trust was established to provide health and welfare benefits as defined in Sections 3543.2 and 53200 of the Government Code through a Health and Welfare Plan for the retired eligible employees of the District and their eligible dependents. Participation in EGBERT is limited to District employees, their respective dependents, and board members who qualify pursuant to appropriate Education Code and Board policies.

#### Mello Roos and Construction of New School Facilities

Due to funding deficiencies associated with state funds and developer fees, the District, in 1987, confirmed the establishment of Elk Grove Unified School District Community Facilities District (CFD) #1 to implement a Mello-Roos Special Tax. The special tax is assessed to pay the interest and principal repayment of issued bonds. Proceeds of the bonds are to be used for improvements to existing elementary, middle, and high schools; for new elementary, middle and high schools in the District and for other educational centers, support centers and improvements to school grounds. On April 28, 1987 the District passed a \$70,000,000 local bond measure to finance certain elementary and secondary school support facilities.

As a result of continued growth and funding deficiencies, the District's Board of Education adopted resolutions on October 20, 1997 calling for an election to authorize the issuance of additional special tax bonds, while at the same time reconfirming CFD #1. On March 10, 1998, registered voters in the District authorized the issuance of an additional \$205,000,000 principal amount of special tax bonds. The Mello-Roos funds are intended to provide a source of funds for the required matching of state funds due under the State's School Facility Program. They also provide funding for facility needs not funded by state funds or developer fees, as well as funding for modernization, deferred maintenance, additions, technology and student support services such as Transportation, Food and Nutrition Services, Police Services and Maintenance and Operations.

In November of 1998, the District issued its first series of special tax bonds pursuant to the 1998 Authorization in the principal amount of \$28,954,336. In November of 2001, November 2003, November 2005 and November of 2008 the District issued the second, third, fourth and fifth series of special tax bonds pursuant to the 1998 Authorization in the amounts of \$21,343,383, \$28,000,828, \$43,540,000 and \$31,226,133 respectively. A total of \$153,064,700 had been issued from the 1998 Authorization. On October 2, 2012, the Board approved Resolution 14, 2012-13, which authorized the issuance of the Sixth or 2012 Refunding Series bonds, not to exceed \$98,000,000. On November 13, 2012, the Board approved Resolution 21, 2012-13, which provided for the sale of \$84,065,000 Principal Amount for the 2012 Special Tax Refunding Bonds as authorized by Board Resolution 14, 2012-13. The refunding (commonly referred to as refinancing) was an opportunity for significant debt service savings that transpired due to the fact that municipal bond rates were at historically low levels while at the same time certain outstanding bonds were callable starting December 1, 2012 for the first time in the history of EGUSD Community Facilities District #1. The 2012 Special Tax Refunding Bonds provided for the refunding the Series 1998 Bonds maturing December 1, 2013 through December 1, 2028, inclusive, the Series 2001 Bonds Maturing December 1, 2013 through December 1, 2031, inclusive, and the Series 2003 Bonds maturing December 1, 2022 through December 1, 2033, inclusive, and for paying the costs of issuance of the Refunding Series 2012 Bonds. The total principal amount of outstanding special tax bonds that are repaid by the special tax levied on taxable land in the District is \$98,009,733.

On November 8, 2016, voters approved the District's first local general obligation bond, Measure M, a \$476 million dollar bond program intended to provide funds for school modernization and construction projects. Proceeds from the sale of the bonds will help provide critically needed funds to repair, remodel or build school facilities within the District. Measure M is a ten year bond program with bond sales held on a biennial basis beginning with issuance of the Series 1 bonds in May, 2017, in the amount of \$82 million.

The majority of the District's capital assets are the land and buildings of the District with the majority of the assets being in the buildings. Buildings comprise approximately 76% of the District's capital assets. The work in progress on District buildings, i.e. modernizations as well as new construction, makes up approximately 4% of the District's capital assets. The land is approximately 12%, land improvements are 5% and equipment is 3%.

## **District Outlook**

Elk Grove Unified (EGUSD) continues to have variable growth and while past recessions took a toll on the district, multi-level reforms and innovative strategies to retain and recruit the best and the brightest teachers and staff have ensured that EGUSD has both the financial means and the staffing resources required to meet its high-quality educational goals as well as professional development objectives. This day forward, the future looks bright for our students, teachers, and staff and community stakeholders.

Our collective work with our employee organizations and our commitment to wellness helped to avert losses due to a revised state economic outlook and found a way to make a reduction in health care premiums. Another area of promise with regard to capital investments needed for sustainability and growth came from California voters who supported several state and local appropriation initiatives and passed Proposition 51, and Proposition 55, which will help fund our facilities needs and maintain the educational programs now in place. To match that investment, locally, Elk Grove Unified's Measure M, also passed with overwhelming community support. In closing, our communities locally and across the state have shown that they continue to care about investing in our children's futures and in education. Together, we take pride in keeping our students connected to school and in being reflective to continuously improve our own performance.

## **Factors Bearing on the District's Future**

Following five years of the worst recession since the great depression the Elk Grove Unified School District (EGUSD), thanks to the voters' passage of Proposition 30 and Proposition 55, has experienced four positive years of funding with a positive outlook moving forward. However, uncertainty about the future of public education funding continues to be unpredictable due to state and national concerns. With the Local Control Funding Formula now at full implementation new challenges present in the form of new revenues only being generated through cost of living adjustments which does not account for increases in our students with special needs population. School districts continue to watch the impact of the federal budget, which very well could result in reductions to programs or a reduction in cash flows should governmental polarization lead to other budget showdowns.

The State's new funding formula for school districts called the Local Control Funding Formula (LCFF) enters its fifth year in 2017/18 and is now fully funded as we move into fiscal year 2018/19. In its most simple form, this new model includes a base grant for each student and two additional grants (the Supplemental and Concentration grants) for low-income, English learners and foster youth students. The Concentration Grant is distributed to only those school districts with a district unduplicated count average of 55% or higher of low-income, English learners, and foster youth students. EGUSD qualified to receive concentration grant funding with a 57.34% district average. As the economy improves we have been experiencing a drop with our unduplicated counts specifically with students who qualify for free or reduced lunch. As the percentage continues to drop the total population of students who qualify for free or reduced lunch do not change. We continue to be concerned with the LCFF in how it funds our most needed children.

Other factors impacting the district's future budget include rising costs related to annual employee step increases, health care, increasing unfunded mandates for Pre-K special needs students and technology costs to name a few. Through negotiations an employer/employee shared cost model for health care costs was implemented for 2012/2013 with employees contributing 20% of cost and the District contributing 80% of the cost. In addition, as a result of negotiations, employees are also eligible to receive a 5% rebate by fulfilling a series of wellness items. The shared cost model and rebate is continuing for 2018/2019 and is expected to continue for the foreseeable future. In addition, wellness items are part of the District's "Your Health, Your Choice – Celebrating Wellness at EGUSD" program. The program seeks to promote and support a healthy work environment, health awareness, individual responsibility for a healthy lifestyle, decreased risk of disease and enhanced quality of life for District personnel. The program provides opportunities, tools and resources that empower personnel to make healthy lifestyle choices.

In Elk Grove Unified, we are preparing our students for college and careers in the 21<sup>st</sup> century. Understanding how to leverage technology in the classroom is part of that discussion. So too is connecting students with real-world experiences. The students graduating from the District will face a variety of changes such as the world of work, volatile world-wide economic ripples, the need to re-think the uses of energy, as well as the expansion of renewable energy sources and an expanding range of technology. We prepare our students to engage in this work, teach them to contribute to a better future and help them to navigate an ever-increasing interconnection of systems.



## ELK GROVE UNIFIED SCHOOL DISTRICT STATEMENT OF NET POSITION June 30, 2018

	Governmental <u>Activities</u>
ASSETS	
Cash and investments (Note 2) Receivables Prepaid expenses Stores inventory Non-depreciable capital assets (Note 4) Depreciable capital assets, net of accumulated depreciation (Note 4)	\$ 303,336,348 25,167,279 887,903 1,532,787 209,887,319 499,305,933
Total assets	1,040,117,569
DEFERRED OUTFLOWS OF RESOURCES	
Deferred loss on refunding of debt Deferred outflows of resources - OPEB (Note 10) Deferred outflows of resources - pensions (Notes 8 and 9)  Total deferred outflows of resources	5,921,824 1,121,808 199,224,423 206,268,055
LIABILITIES	
Accounts payable Unearned revenue Unpaid claims and claim adjustment expenses (Note 5) Long-term liabilities: Unpaid claims and claim adjustment expenses, less current portion (Note 5) Due within one year (Note 6) Due after one year (Note 6)	45,770,405 18,936,590 543,000 10,028,942 26,829,112 984,985,766
Total liabilities	1,087,093,815
DEFERRED INFLOWS OF RESOURCES	
Deferred inflows of resources - pensions (Notes 8 and 9)	32,942,000
NET POSITION	
Net investment in capital assets Restricted:     Legally restricted programs     Capital projects     Debt service Unrestricted  Total net position	451,026,568 38,521,253 59,341,471 12,107,343 (434,646,826) \$ 126,349,809

The accompanying notes are an integral part of these financial statements.

## ELK GROVE UNIFIED SCHOOL DISTRICT STATEMENT OF ACTIVITIES For the Year Ended June 30, 2018

					Pro	gram Revenues			R	et (Expense) evenues and Changes in Net Position
		<u>Expenses</u>		Charges for <u>Services</u>		Operating Grants and Contributions	(	Capital Grants and contributions		Sovernmental Activities
Governmental activities: Instruction	\$	506,640,960	\$	635,570	\$	96,010,811	\$	(351,889)	\$	(410,346,468)
Instruction-related services: Supervision of instruction Instructional library, media and		29,022,842		369,544		11,514,895		-		(17,138,403)
technology School site administration Pupil services:		4,281,632 45,754,643		5,576 4,886		342,682 3,340,778		-		(3,933,374) (42,408,979)
Home-to-school transportation Food services		14,185,903 25,034,272		728,884 4,052,471		882,005 20,147,494		-		(12,575,014) (834,307)
All other pupil services General administration: Data processing		45,943,042 9,766,320		36,447 78,590		13,970,128 87,780		-		(31,936,467) (9,599,950)
All other general administration Plant services		21,895,213 59,484,388		231,537 11,561,600		5,067,903 13,167,866		-		(16,595,773) (34,754,922)
Enterprise activities Interest on long-term liabilities Other outgo		19,058 11,178,317 4,334,494		- - 850,420		- - 2,039,218		- -		(19,058) (11,178,317) (1,444,856)
Total governmental activities	\$	777,541,084	\$	18,555,525	\$	166,571,560	\$	(351,889)		(592,765,888)
	C	General revenues Taxes and subv	entic/							440 000 544
		Taxes levied	for de	eneral purposes ebt service ther specific purp	ose	s				118,299,514 27,876,247 50,987
		Federal and state aid not restricted to specific purposes Interest and investment earnings Interagency revenues Miscellaneous							435,862,882 1,860,771 14,769 2,152,666	
			To	otal general reve	nues	3				586,117,836
			Cl	hange in net pos	ition					(6,648,052)
			N	et position, July	1, 20	)17				147,030,782
				umulative effect		·	entati	on		(14,032,921)
				et position, July et position, June					\$	132,997,861 126,349,809

## ELK GROVE UNIFIED SCHOOL DISTRICT BALANCE SHEET GOVERNMENTAL FUNDS June 30, 2018

ASSETS	General <u>Fund</u>	Building <u>Fund</u>	Capital Facilities <u>Fund</u>	All Non-Major <u>Funds</u>	Total Governmental <u>Funds</u>
Cash and investments:     Cash in County Treasury     Cash with Fiscal Agent     Cash on hand and in banks     Cash in revolving fund     Cash awaiting deposit Receivables Prepaid expenditures Due from other funds Stores inventory	\$ 139,586,036 453,156 16,608 140,000 2,076,892 18,602,252 881,869 2,385,971 541,394	\$ 40,548,648 - - - - 461,809 - -	\$ 32,057,143 - - - 704,354 188,741 - -	\$ 48,652,052 15,892,341 44,788 12,135 2,407,415 5,747,638 6,034 2,404,148 991,393	\$ 260,843,879 16,345,497 61,396 152,135 5,188,661 25,000,440 887,903 4,790,119 1,532,787
Total assets	\$ 164,684,178	\$ 41,010,457	\$ 32,950,238	\$ 76,157,944	\$ 314,802,817
LIABILITIES AND FUND BALANCES					
Liabilities: Accounts payable Unearned revenue Due to other funds  Total liabilities	\$ 27,291,982 18,834,238 3,458,928 49,585,148	\$ 7,692,640 - 138,964 - 7,831,604	\$ 4,079 - 1,110,000 - 1,114,079	\$ 5,190,451 102,352 2,397,511 7,690,314	\$ 40,179,152 18,936,590 7,105,403 66,221,145
Fund balances:  Nonspendable Restricted Assigned Unassigned Total fund balances	1,563,263 24,884,106 74,651,661 14,000,000 115,099,030	33,178,853 - - - 33,178,853	31,836,159 - - - 31,836,159	1,009,562 67,458,068 - - - - - - - - - - - 68,467,630	2,572,825 157,357,186 74,651,661 14,000,000 248,581,672
Total liabilities and fund balances	\$ 164,684,178	\$ 41,010,457	\$ 32,950,238	\$ 76,157,944	\$ 314,802,817

## ELK GROVE UNIFIED SCHOOL DISTRICT RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION June 30, 2018

Total fund balances - Governmental Funds		\$ 248,581,672
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used for governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds. The cost of the assets is \$1,304,632,863 and the accumulated depreciation is \$595,439,611 (Note 4).		709,193,252
Long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the funds. Long-term liabilities at June 30, 2018 consisted of (Note 6):  Mello-Roos bonds General Obligation bonds	\$ (95,264,260) (82,100,000)	
Accreted interest on bonds Unamortized bond premiums Unamortized bond discounts Net pension liability (Notes 8 and 9) Capitalized lease obligation Certificates of Participation Total OPEB Liability (Note 10) Compensated absences	(2,703,397) (5,093,971) 166,467 (691,602,000) (2,703,773) (106,350,000) (13,836,054) (12,327,890)	
Compensated abcomose	(:2;62:;630)	(1,011,814,878)
Losses on the refunding of debt are recognized as expenditures in the period they are incurred. In the government-wide statements, they are categorized as deferred outflows and are amortized over the shortened life of		
the refunded or refunding debt.		5,921,824
Unmatured interest is not recognized until it is due and, therefore, is not accrued as a payable in governmental funds.		(3,215,850)
In government funds, deferred outflows and inflows of resources relating to pensions are not reported because they are applicable to future periods. In the statement of net position, deferred outflows and inflows of resources relating to pensions are reported (Notes 8 and 9):		
Deferred outflows of resources relating to pensions Deferred inflows of resources relating to pensions	\$ 199,224,423 (32,942,000)	166,282,423

## ELK GROVE UNIFIED SCHOOL DISTRICT RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION June 30, 2018

Deferred outflows and inflows of resources related to other postemployment benefits (OPEB): In governmental funds, deferred outflows and inflows of resources related to OPEB are not reported because they are applicable to future periods. In the statement of net position, deferred outflows and inflows of resources related to OPEB are reported (Note 10)

Deferred outflows of resources relating to OPEB

\$ 1,121,808

Internal service funds are used to conduct certain activities for which costs are charged to other funds on a full cost-recovery basis. Net position for the Self-Insurance Fund is:

10,279,558

Total net position - governmental activities

\$ 126,349,809

## ELK GROVE UNIFIED SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCES GOVERNMENTAL FUNDS For the Year Ended June 30, 2018

Revenues:	General <u>Fund</u>	Building <u>Fund</u>	Capital Facilities <u>Fund</u>	All Non-Major <u>Funds</u>	Total Governmental <u>Funds</u>
Local control funding formula: State apportionment Local sources	\$ 413,800,487 116,693,641	\$ -	\$ -	\$ 2,241,837	\$ 416,042,324 116,693,641
Total local control funding formula	530,494,128			2,241,837	532,735,965
Federal sources Other state sources Other local sources	37,961,053 94,571,520 14,942,405	- - 965,378	- - 14,572,356	24,994,149 10,067,986 34,551,541	62,955,202 104,639,506 65,031,680
Total revenues	677,969,106	965,378	14,572,356	71,855,513	765,362,353
Expenditures: Current:					
Certificated salaries Classified salaries Employee benefits Books and supplies Contract services and	317,086,909 90,025,348 172,613,407 24,947,770	2,337 379	- 224,400 102,922 -	5,305,721 12,266,578 7,598,978 12,311,492	322,392,630 102,518,663 180,315,686 37,259,262
operating expenditures Other outgo Capital outlay	60,147,490 4,244,546 8,035,373	2,358 - 47,841,177	96,806 - 3,683	3,043,216 90,812 13,867,668	63,289,870 4,335,358 69,747,901
Debt service: Principal retirement Interest	405,823 93,288	-	<u> </u>	3,763,302 11,753,870	4,169,125 11,847,158
Total expenditures	677,599,954	47,846,251	427,811	70,001,637	795,875,653
Excess (deficiency) of revenues over (under) expenditures	369,152	(46,880,873)	14,144,545	1,853,876	(30,513,300)
Other financing sources (uses): Transfers in Transfers out	1,728,843 (838,013)	<u>-</u>	2,200,193 (1,660,000)	7,950,942 (9,381,965)	11,879,978 (11,879,978)
Total other financing sources (uses)	890,830		540,193	(1,431,023)	
Net change in fund balances	1,259,982	(46,880,873)	14,684,738	422,853	(30,513,300)
Fund balances, July 1, 2017	113,839,048	80,059,726	17,151,421	68,044,777	279,094,972
Fund balances, June 30, 2018	\$ 115,099,030	\$ 33,178,853	\$ 31,836,159	\$ 68,467,630	\$ 248,581,672

## ELK GROVE UNIFIED SCHOOL DISTRICT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCES - GOVERNMENTAL FUNDS -

## TO THE STATEMENT OF ACTIVITIES For the Year Ended June 30, 2018

Net change in fund balances - Total Governmental Funds	\$ (30,513,300)
Net change in fund palances - rotal Governmental runus	Ψ (30.313.300)

Amounts reported for governmental	activities	in the	statement of	of
activities are different because:				

F	cquisition	ot	capital	ass	sets	IS 8	ın exp	per	nditure	ın	the		
	governme	ntal	funds,	but	incr	eases	capit	al	assets	in	the		
	statement	of n	et positi	on (N	lote	4).	-					\$	69

Depreciation of capital assets is an expense that is not

recorded in the governmental funds (Note 4).

Repayment of principal on long-term liabilities is an expenditure in the governmental funds, but decreases the long-term liabilities in the statement of net position (Note 6).

Accreted interest on capital appreciation bonds is recognized in the period it is incurred. In governmental funds it is only recognized when it is due (Note 6).

Debt issue premiums and discounts are recognized as revenues in the period they are incurred. In government-wide statements, issue premiums are amortized over the life of the debt (Note 6).

Post employment benefits other than pension (OPEB) are recognized when employer contributions are made in the governmental funds, and in the statement of activities are recognized on the accrual basis (Notes 6 and 10).

In the statement of activities, expenses related to compensated absences are measured by the amounts earned during the year. In the governmental funds, expenditures are measured by the amount of financial resources used (Note 6).

In governmental funds, pension costs are recognized when employer contributions are made. In the statement of activities, pension costs are recognized on the accrual basis. This year, the difference between accrual-basis pension costs and actual employer contributions was:

Interest on long-term liabilities is recognized in the period incurred, in governmental funds it is recognized when due.

69,528,634

(46,235,428)

4,169,125

1,678,654

94,521

1,786,286

(570,735)

(9,614,855)

(931,998)

## ELK GROVE UNIFIED SCHOOL DISTRICT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCES - GOVERNMENTAL FUNDS -TO THE STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2018

Losses on the refunding of debt are recognized as expenditures in the period they are incurred. government-wide statements, they are categorized as deferred outflows and are amortized over the shortened life of the refunded or refunding debt. \$ (172,336)Internal service funds are used to conduct certain activities for which costs are charged to other funds on a full cost-recovery basis. Change in net position for the Self-Insurance Fund is: 4,133,380 23,865,248

Change in net position of governmental activities

(6,648,052)

## ELK GROVE UNIFIED SCHOOL DISTRICT STATEMENT OF FUND NET POSITION - PROPRIETARY FUND SELF-INSURANCE FUND June 30, 2018

## **ASSETS**

Current assets: Cash and investments:	
Cash in County Treasury Cash on hand and in banks	\$ 20,649,364 95,416
Receivables Due from other funds	166,839 2,315,324
Total current assets	23,226,943
LIABILITIES	
Current liabilities: Accounts payable	2,375,403
Due to other funds	40 543 000
Current unpaid claims and claim adjustment expenses	543,000
Total current liabilities	2,918,443
Unpaid claims and claim adjustment expenses, less current portion	10,028,942
Total liabilities	12,947,385
NET POSITION	
Unrestricted	<u>\$ 10,279,558</u>

## ELK GROVE UNIFIED SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENSES AND CHANGE IN FUND NET POSITION - PROPRIETARY FUND SELF-INSURANCE FUND

## For the Year Ended June 30, 2018

Operating revenues: Other local revenue	<u>\$ 6,168</u>
Operating expenses: Classified salaries Employee benefits Books, supplies and other expenses Provision for unpaid claims and claim	245,937 106,766 4,595
adjustment expenses	<u>(4,160,014</u> )
Total operating expenses	(3,802,716)
Operating income	3,808,884
Non-operating income:	
Interest income	<u>324,496</u>
Change in net position	4,133,380
Net position, July 1, 2017	6,146,178
Net position, June 30, 2018	<u>\$ 10,279,558</u>

## ELK GROVE UNIFIED SCHOOL DISTRICT STATEMENT OF CASH FLOWS - PROPRIETARY FUND SELF-INSURANCE FUND

For the Year Ended June 30, 2018

Cash flows from operating activities: Cash received from self-insurance premiums Cash paid for salaries, benefits and services Cash paid for claims	\$ 354,822 1,924,495 (4,245,044)
Net cash used in operating activities	(1,965,727)
Cash provided by investing activities: Interest income	324,496
Change in cash and investments	(1,641,231)
Cash and investments, July 1, 2017	22,386,011
Cash and investments, June 30, 2018	<u>\$ 20,744,780</u>
Reconciliation of operating income to net cash used in operating activities: Operating income Adjustments to reconcile operating income to net cash used in operating activities:	\$ 3,808,884
(Increase) decrease in: Receivables Due from other funds Increase (decrease) in:	(67,684) 422,507
Accounts payable  Due to other funds	2,275,625 (1)
Unpaid claims and claim adjustment expenses	(8,405,058)
Total adjustments	<u>(5,774,611</u> )
Net cash used in operating activities	<u>\$ (1,965,727)</u>

## ELK GROVE UNIFIED SCHOOL DISTRICT STATEMENT OF FIDUCIARY NET POSITION TRUST AND AGENCY FUNDS June 30, 2018

ASSETS	<u>Trust Fund</u> Scholarship <u>Fund</u>	Agency Fund Student Body
Cash on hand and in banks (Note 2) Stores inventory	\$ 52,530 	\$ 4,996,907 93,750
Total assets	52,530	\$ 5,090,657
LIABILITIES		
Due to students/student groups	<del></del>	\$ 5,090,657
NET POSITION		
Restricted for scholarship funds	<u>\$ 52,530</u>	

## ELK GROVE UNIFIED SCHOOL DISTRICT STATEMENT OF CHANGE IN FIDUCIARY NET POSITION TRUST FUND

For the Year Ended June 30, 2018

	Scl	nolarship <u>Fund</u>
Additions: Other local sources	\$	10,822
Deductions: Contract services and operating expenditures		11,500
Change in net position		(678)
Net position, July 1, 2017		53,208
Net position, June 30, 2018	\$	52,530

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Elk Grove Unified School District (the "District") accounts for its financial transactions in accordance with the policies and procedures of the California Department of Education's *California School Accounting Manual*. The accounting policies of the District conform to accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board. The following is a summary of the more significant policies:

Reporting Entity: The Board of Education is the level of government which has governance responsibilities over all activities related to public school education in the Elk Grove Unified School District. The Board is not included in any other governmental "reporting entity" as defined by the Governmental Accounting Standards Board since Board members have decision-making authority, the power to designate management, the responsibility to significantly influence operations and primary accountability for fiscal matters.

The District and Elk Grove Unified School District Community Facilities District No. 1 (the "Facilities District") have a financial and operational relationship which meet the reporting entity definition criteria of the *Codification of Governmental Accounting and Financial Reporting Standards*, Section 2100, for inclusion of the Facilities District as a component unit of the District. Therefore, the financial activities of the Facilities District have been included in the basic financial statements of the District as a blended component unit (see Note 13).

The following are those aspects of the relationship between the District and the Facilities District which satisfy Codification of Governmental Accounting and Financial Reporting Standards, Section 2100, criteria:

#### A - Manifestations of Oversight

- 1. The Facilities District's Boards of Directors were appointed by the District's Board of Education.
- 2. The Facilities District has no employees. The District's Superintendent and Deputy Superintendent of Business Services and Facilities Administration function act as agents of the Facilities District. Neither individual received additional compensation for work performed in this capacity.
- 3. The District exercises significant influence over operations of the Facilities District as it is anticipated that the District will be the sole lessee of all facilities owned by the Facilities District.

#### B - Accounting for Fiscal Matters

- 1. All major financing arrangements, contracts, and other transactions of the Facilities District must have the consent of the District.
- 2. Any deficits incurred by the Facilities District will be reflected in the lease payments of the District. Any surpluses of the Facilities District revert to the District at the end of the lease period
- 3. It is anticipated that the District's lease payments will be the sole revenue source of the Facilities District
- 4. The District has assumed a "moral obligation," and potentially a legal obligation, for any debt incurred by the Facilities District.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

- C Scope of Public Service and Financial Presentation
- 1. The Facilities District was created for the sole purpose of financially assisting the District.
- 2. The Corporation is a nonprofit, public benefit corporation incorporated under the laws of the State of California and recorded by the Secretary of State. The Authority was created pursuant to a joint powers agreement between the District and the California Statewide Communities Development Authority, pursuant to the California Government Code, commencing with Section 6500. The Facilities District was formed to provide financing assistance to the District for construction and acquisition of major capital facilities. Upon completion the District intends to occupy all Facilities District facilities. When the Facilities District's Certificates of Participation have been paid with state reimbursements and the District's developer fees, title of all Facilities District property will pass to the District for no additional consideration.
- 3. The Facilities District's financial activity is presented in the financial statements in the Capital Projects Fund. Certificates of Participation issued by the Facilities District are included in the government-wide financial statements.

<u>Basis of Presentation - Financial Statements</u>: The basic financial statements include a Management's Discussion and Analysis (MD & A) section providing an analysis of the District's overall financial position and results of operations; financial statements prepared using full accrual accounting for all of the District's activities, including infrastructure, and a focus on the major funds.

Basis of Presentation - Government-Wide Financial Statements: The Statement of Net Position and the Statement of Activities displays information about the reporting government as a whole. Fiduciary funds are not included in the government-wide financial statements. Fiduciary funds are reported only in the Statement of Fiduciary Net Position and the Statement of Revenues, Expenditures and Change in Fiduciary Net Position at the fund financial statement level.

The Statement of Net Position and the Statement of Activities are prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets and liabilities resulting from nonexchange transactions are recognized in accordance with the requirements of Governmental Accounting Standards Board Codification Section (GASB Cod. Sec.) N50.118-.121.

*Program revenues*: Program revenues included in the Statement of Activities derive directly from the program itself or from parties outside the District's taxpayers or citizenry, as a whole; program revenues reduce the cost of the function to be financed from the District's general revenues.

Allocation of indirect expenses: The District reports all direct expenses by function in the Statement of Activities. Direct expenses are those that are clearly identifiable with a function. Depreciation expense is specifically identified by function and is included in the direct expense of each function. Interest on general long-term liabilities is considered an indirect expense and is reported separately on the Statement of Activities.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Basis of Presentation - Fund Accounting</u>: The accounts of the District are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund equity, revenues and expenditures or expenses, as appropriate. District resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

#### A - Major Funds

#### General Fund:

The General Fund is the general operating fund of the District and accounts for all revenues and expenditures of the District not encompassed within other funds. All general tax revenues and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. General operating expenditures and the capital improvement costs that are not paid through other funds are paid from the General Fund.

#### **Building Fund:**

The Building Fund is a capital projects fund used to account for resources used for the acquisition or construction of major capital facilities and equipment.

## Capital Facilities Fund:

The Capital Facilities Fund is a capital projects fund used to account separately for moneys received from fees levied on development projects as a condition of approval.

#### B - Other Funds:

#### Special Revenue Funds:

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. This includes the Charter Schools, Adult Education, Child Development, Cafeteria and Deferred Maintenance Funds.

#### Capital Projects Funds:

Capital Projects Funds are used to account for resources used for the acquisition or construction of major capital facilities and equipment. This includes the State School Facilities, Special Reserve for Capital Outlay and Capital Projects Funds.

#### Debt Service Funds:

Debt service funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest and related costs. This includes the Bond Interest and Redemption and Mello-Roos Administrative Funds.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Self-Insurance Fund:

The Self-Insurance Fund is an internal service fund used to account for services rendered on a cost-reimbursement basis within the District to provide workers' compensation benefits to District employees. The principal operating revenues for the self-insurance fund are premiums received and related income. Operating expenses for the self-insurance fund include the cost of salaries, benefits, services and claims. All revenue and expenses not deemed as operating are reported as non-operating revenues and expenses.

#### **Expendable Trust Funds:**

The Expendable Trust Fund is used to account for assets held by the District as Trustee. The District maintains one trust fund, the Scholarship Fund, which is used to provide financial assistance to students of the District.

#### Student Body Funds:

Student Body Funds are Agency Funds used to account for the various funds for which the District has an agency relationship with the activity of the fund. The Student Body Funds account for the receipt and disbursement of monies from the student activity organizations.

<u>Basis of Accounting</u>: Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

<u>Accrual</u>: Governmental activities in the government-wide financial statements and the proprietary and fiduciary fund financial statements are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

Modified Accrual: The governmental funds financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible in the current period or within 60 days after year end. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general obligation long-term liabilities, if any, is recognized when due.

<u>Budgets and Budgetary Accounting</u>: By state law, the Board of Education must adopt a final budget by July 1. A public hearing is conducted to receive comments prior to adoption. The Board of Education complied with these requirements.

<u>Receivables</u>: Receivables are made up principally of amounts due from the State of California and Categorical programs. The District has determined that no allowance for doubtful accounts was needed as of June 30, 2018.

<u>Stores Inventory</u>: Inventory is stated at cost (average cost) which does not exceed replacement cost. Inventory consists of expendable supplies held for future use in the following period by the District's operating units, transportation supplies, and food held for consumption. Maintenance and other supplies held for physical plant repair are not included in inventory; rather, these amounts are recorded as expenditures when purchased.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Capital Assets</u>: Capital assets purchased or acquired, with an original cost of \$10,000 or more, are recorded at historical cost or estimated historical cost. Contributed assets are reported at acquisition value for the contributed asset. Additions, improvements and other capital outlay that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Capital assets are depreciated using the straight-line method over 4 - 30 years depending on asset types.

<u>Deferred Outflows/Inflows of Resources:</u> In addition to assets, the Statement of Net Position includes a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s), and as such will not be recognized as an outflow of resources (expense/expenditures) until then. The District has recognized a deferred loss on refunding of debt, which is included in the Statement of Net Position. A deferred loss on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter life of the refunded or refunding debt. In addition, the District has recognized deferred outflow of resources related to recognition of the net pension liability and total OPEB liability reported in the Statement of Net Position.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and as such, will not be recognized as an inflow of resources (revenue) until that time. The District has recognized a deferred inflow of resources related to the recognition of the net pension liability reported which is in the Statement of Net Position.

<u>Pensions</u>: For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the State Teachers' Retirement Plan (STRP) and Public Employers Retirement Fund B (PERF B) and additions to/deductions from STRP's and PERF B's fiduciary net position have been determined on the same basis as they are reported by STRP an PERF B. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Certain investments are reported at fair value.

	<u>STRP</u>	PERF B	<u>Total</u>
Deferred outflows of resources	<u>\$ 144,059,645</u>	<u>\$ 55,164,778</u>	\$ 199,224,423
Deferred inflows of resources	\$ 30,754,000	\$ 2,188,000	\$ 32,942,000
Net pension liability	\$ 518,709,000	\$ 172,893,000	\$ 691,602,000
Pension expense	\$ 73,361,567	\$ 20,915,934	\$ 94,277,501

<u>Compensated Absences</u>: Compensated absences benefits totaling \$12,327,890 are recorded as a liability of the District.

Accumulated Sick Leave: Accumulated sick leave benefits are not recognized as liabilities of the District. The District's policy is to record sick leave as an operating expenditure in the period taken since such benefits do not vest nor is payment probable. However, unused sick leave is added to the creditable service period for calculation of retirement benefits for vested STRS and PERS employees, when the employee retires.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Unearned Revenue</u>: Revenue from federal, state, and local special projects and programs is recognized when qualified expenditures have been incurred. Funds received but not earned are recorded as unearned revenue until earned.

<u>Interfund Activity:</u> Interfund activity is reported as either loans, services provided, reimbursements or transfers. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers between governmental or proprietary funds are netted as part of the reconciliation to the government-wide financial statements.

Net Position: Net position is displayed in three components:

- 1 Net Investment in Capital Assets Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances (excluding unspent bond proceeds) of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- 2 Restricted Net Position Restrictions of the ending net position indicate the portions of net position not appropriable for expenditure or amounts legally segregated for a specific future use. The restriction for legally restricted programs represents the portion of net position restricted to specific program expenditures. The restriction for capital projects represents the portion of net position restricted for capital projects. The restriction for debt service represents the portion of net position available for the retirement of debt. It is the District's policy to use restricted net position first when allowable expenditures are incurred. The restriction for trust fund represents the portion of net position restricted for scholarships.
- 3 Unrestricted Net Position All other net position that does not meet the definition of "restricted" or "net investment in capital assets".

<u>Fund Balance Classifications</u>: Governmental Accounting Standards Board Codification Sections 1300 and 1800, *Fund Balance Reporting and Governmental Fund Type Definitions* (GASB Cod. Sec. 1300 and 1800) implements a five-tier fund balance classification hierarchy that depicts the extent to which a government is bound by spending constraints imposed on the use of its resources. The five classifications, discussed in more detail below, are nonspendable, restricted, committed, assigned and unassigned.

#### A - Nonspendable Fund Balance:

The nonspendable fund balance classification reflects amounts that are not in spendable form, such as revolving fund cash, prepaid expenditures and stores inventory.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B - Restricted Fund Balance:

The restricted fund balance classification reflects amounts subject to externally imposed and legally enforceable constraints. Such constraints may be imposed by creditors, grantors, contributors, or laws or regulations of other governments, or may be imposed by law through constitutional provisions or enabling legislation. These are the same restrictions used to determine restricted net position as reported in the government-wide and fiduciary trust fund statements.

### C - Committed Fund Balance:

The committed fund balance classification reflects amounts subject to internal constraints self-imposed by formal action of the Board of Education. The constraints giving rise to committed fund balance must be imposed no later than the end of the reporting period. The actual amounts may be determined subsequent to that date but prior to the issuance of the financial statements. Formal action by the Board of Education is required to remove any commitment from any fund balance. At June 30, 2018, the District had no committed fund balances.

#### D - Assigned Fund Balance:

The assigned fund balance classification reflects amounts that the District's Board of Education has approved to be used for specific purposes, based on the District's intent related to those specific purposes. The Board of Education can designate personnel within the District to assign fund balances, however, as of June 30, 2018, no such designation has occurred.

## E - Unassigned Fund Balance:

In the General Fund only, the unassigned fund balance classification reflects the residual balance that has not been assigned to other funds and that is not restricted, committed, or assigned to specific purposes.

In any fund other than the General Fund, a positive unassigned fund balance is never reported because amounts in any other fund are assumed to have been assigned, at least, to the purpose of that fund. However, deficits in any fund, including the General Fund that cannot be eliminated by reducing or eliminating amounts assigned to other purposes are reported as negative unassigned fund balance.

<u>Fund Balance Policy</u>: The District has an expenditure policy relating to fund balances. For purposes of fund balance classifications, expenditures are to be spent from restricted fund balances first, followed in order by committed fund balances (if any), assigned fund balances and lastly unassigned fund balances.

While GASB Cod. Sec. 1300 and 1800 do not require Districts to establish a minimum fund balance policy or a stabilization arrangement, GASB Cod. Sec. 1300 and 1800 do require the disclosure of a minimum fund balance policy and stabilization arrangements, if they have been adopted by the Board of Education. At June 30, 2018, the District has not established a minimum fund balance policy nor has it established a stabilization arrangement.

<u>Custodial Relationships</u>: The Statement of Net Position for Fiduciary Funds represents the assets, liabilities and trust and agency accounts of various student organizations and scholarship funds within the District. As the funds are custodial in nature, no measurement of operating results is involved.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Property Taxes</u>: Secured property taxes are attached as an enforceable lien on property as of March 1. Taxes are due in two installments on or before December 10 and April 10. Unsecured property taxes are due in one installment on or before August 31. The County of Sacramento bills and collects taxes for the District. Tax revenues are recognized by the District when received.

<u>Estimates</u>: The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions. These estimates and assumptions affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Accordingly, actual results may differ from those estimates.

New Accounting Pronouncements: In June 2015, GASB issued Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions. This Statement improves accounting and financial reporting by state and local governments for postemployment benefits other than pensions (other postemployment benefits or OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. The provisions in GASB Statement No. 75 are effective for fiscal years beginning after June 15, 2017. Based on the implementation of Statement No. 75, the District's July 1, 2017 net position was restated by decreasing net position by \$14,032,921 because of the recognition of the net OPEB liability.

#### **NOTE 2 - CASH AND INVESTMENTS**

Cash and investments at June 30, 2018 consisted of the following:

	Governmental <u>Activities</u>	Fiduciary <u>Activities</u>
Pooled Funds: Cash in County Treasury	\$ 281,493,243	\$ -
Cash with Fiscal Agent	16,345,497	-
Deposits:  Cash on hand and in banks  Revolving cash fund	156,812 152,135	5,049,437 -
Cash awaiting deposit	<u>5,188,661</u>	
Total	\$ 303,336,348	\$ 5,049,437

<u>Pooled Funds</u>: In accordance with Education Code Section 41001, the District maintains substantially all of its cash in the interest bearing Sacramento County Treasury pooled investment fund. The District is considered to be an involuntary participant in an external investment pool. The fair value of the District's investment in the pool is reported in the financial statements at amounts based upon the District's prorata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

### NOTE 2 - CASH AND INVESTMENTS (Continued)

<u>Cash with Fiscal Agent:</u> Cash with Fiscal Agent represents funds held by Fiscal Agents restricted for repayment of Mello-Roos and General Obligation Bonds. The District holds their funds with the Sacramento County Treasurer. The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

<u>Deposits - Custodial Credit Risk</u>: The District limits custodial credit risk by ensuring uninsured balances are collateralized by the respective financial institution. Cash balances held in banks are insured up to \$250,000 by the Federal Deposit Insurance Corporation (FDIC) and are collateralized by the respective financial institution. At June 30, 2018, the carrying amount of the District's accounts was \$5,358,384 and the bank balance was \$5,913,078. \$1,112,134 of the bank balance was FDIC insured and \$4,800,944 remained uninsured, but collateralized.

<u>Interest Rate Risk</u>: The District does not have a formal investment policy that limits cash and investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. At June 30, 2018, the District had no significant interest rate risk related to cash and investments held.

<u>Credit Risk</u>: The District has adopted the County Treasurer's formal investment policy that limits its investment choices other than the limitations of state law.

<u>Concentration of Credit Risk:</u> The District does not place limits on the amount it may invest in any one issuer. At June 30, 2018 the District had no concentration of credit risk.

### **NOTE 3 - INTERFUND TRANSACTIONS**

<u>Interfund Activity</u>: Transactions between funds of the District are recorded as interfund transfers, except for the Self-Insurance Fund activity which is recorded as income and expenditures of the Self-Insurance Fund and the General Fund, respectively. The unpaid balances at year end, as a result of such transactions, are shown as due to and due from other funds.

Interfund Receivables/Payables: Interfund receivable and payable balances at June 30, 2018 were as follows:

<u>Fund</u>		Interfund eceivables	Interfund <u>Payables</u>
Major Fund: General Building Fund Capital Facilities	\$	2,385,971 - -	\$ 3,458,928 138,964 1,110,000
Non-Major Funds: Charter Schools 11,816 Adult Education Child Development Cafeteria County School Facilities Special Reserve for Capital Outlay Capital Projects		75,815 283,668 186,796 674,137 1,110,000 137,731	97,787 898,719 1,310,269 - - 14,921
Proprietary Fund: Self-Insurance		2,315,324	 40
Total	<u>\$</u>	7,105,443	\$ 7,105,443

# NOTE 3 - INTERFUND TRANSACTIONS (Continued)

<u>Transfers</u>: Transfers for the 2017-2018 fiscal year were as follows:

Transfer from the General Fund to the Child Development Fund for indirect costs and contribution.	\$ 181,013
Transfer from the General Fund to the Cafeteria Fund for grants and contributions.	657,000
Transfer from the Charter Schools Fund to the General Fund for indirect costs.	56,792
Transfer from the Adult Education Fund to the General Fund for indirect costs.	175,421
Transfer from the Child Development Fund to the General Fund for indirect costs.	253,684
Transfer from the Cafeteria Fund to the General Fund for indirect costs.	1,242,946
Transfer from the Capital Facilities Fund to the State School Facilities Fund for Sunridge Park Elementary School planning expenses.	50,000
Transfer from the Capital Facilities Fund to the State School Facilities Fund for the McGarvey Elementary School expenses.	1,610,000
Transfer from the State School Facilities Fund to the Capital Facilities Fund to return unused developer fee funds from Marion Mix Elementary School.	193
Transfer from the State School Facilities Fund to the Capital Facilities Fund to return unused developer fee funds from Zehnder Ranch Elementary School.	2,000,000
Transfer from the State School Facilities Fund to the Capital Facilities Fund to return unused developer fee funds from the Dillard Project.	200,000
Transfer from the State School Facilities Fund to the Capital Projects fund for Elk Grove Charter residual.	6,096
Transfer from the Capital Projects Fund to the Special Reserve for Capital Outlay Fund to reimburse for soft cost expenditures paid in 2016-17.	343,474
Transfer from the Mello-Roos Administrative Fund to the Capital Projects Fund for excess redemption funds.	1,044,047
Transfer from the Mello-Roos Administrative Fund to the Capital Projects Fund for excess tax monies.	4,059,312
	<u>\$ 11,879,978</u>

#### **NOTE 4 - CAPITAL ASSETS**

A schedule of changes in capital assets for the year ended June 30, 2018 is shown below:

	Balance July 1, <u>2017</u>	Transfers and <u>Additions</u>	Transfers and <u>Deletions</u>	Balance June 30, <u>2018</u>
Non-depreciable: Land Work in progress Depreciable: Improvement of sites Buildings Equipment	\$ 158,250,221 56,138,572 61,488,074 918,387,484 40,896,697	\$ 107,665 47,726,693 1,480,499 67,815,969 4,733,640	\$ - 52,335,832 56,819	\$ 158,357,886 51,529,433 62,968,573 986,203,453 45,573,518
Totals, at cost	1,235,161,048	121,864,466	52,392,651	1,304,632,863
Less accumulated depreciation: Improvement of sites Buildings Equipment	(30,119,953) (493,588,072) (25,552,977)	(3,075,427) (40,499,923) (2,660,078)	- - (56,81 <u>9</u> )	(33,195,380) (534,087,995) (28,156,236)
Total accumulated depreciation	(549,261,002)	(46,235,428)	(56,819)	(595,439,611)
Capital assets, net	\$ 685,900,046	\$ 75,629,038	\$ 52,335,832	\$ 709,193,252

Depreciation expense was charged to governmental activities as follows:

Instruction \$ 46,235,428

At June 30, 2018, the District had outstanding construction contract commitments of approximately \$15 million.

## **NOTE 5 - SELF-INSURANCE**

The District is self-insured for workers' compensation. For accounting and reporting purposes, the District has established a separate Self-Insurance Fund for workers' compensation. For the year ended June 30, 2018, the District provides coverage up to a maximum of \$500,000 for each workers' compensation claim. The District participates in a public entity risk pool for claims in excess of coverage provided by the Fund (Note 12). In each of the past three years settled claims did not exceed the coverage level provided by the Fund and no claims were made of the excess coverage. There has been no reduction in coverage since the prior year.

The claims liability of \$10,571,942 at June 30, 2018 was actuarially determined based on the requirements of Governmental Accounting Standards Statement No. 10. This liability was discounted using an expected future investment yield assumption of 2.5 percent.

## NOTE 5 - SELF-INSURANCE (Continued)

Changes in the District's unpaid claims and claim adjustment expenses for the years ended June 30, 2018, June 30, 2017 and June 30, 2016 were as follows:

	Unpaid Claims and Claim Adjustment Expenses <u>July 1</u>	Incurred <u>Claims</u>	Claims <u>Payments</u>	Unpaid Claims and Claim Adjustment Expenses <u>June 30</u>		
2017/2018	<u>\$ 18,977,000</u>	<u>\$ (4,160,014)</u>	<u>\$ (4,245,044</u> )	<u>\$ 10,571,942</u>		
2016/2017	<u>\$ 19,361,000</u>	<u>\$ 6,431,360</u>	<u>\$ (6,815,360</u> )	<u>\$ 18,977,000</u>		

## **NOTE 6 - LONG-TERM LIABILITIES**

Mello-Roos Bonds Payable: A summary of Mello-Roos Bonds payable at June 30, 2018 follows:

<u>Series</u>	Interest <u>Rate</u>	Original <u>Maturity</u>	Balance July 1, <u>2017</u>	Current Year <u>Issuance</u>	Current Year <u>Maturities</u>	Balance June 30, <u>2018</u>
1995 2008 2012	4.0 - 6.5% 6.75% .50-4.05%	2024 2037 2033	\$ 14,401,429 651,133 81,560,000	\$ - - -	\$ 693,302 - 655,000	\$ 13,708,127 651,133 80,905,000
			\$ 96,612,562	<u>\$ -</u>	<u>\$ 1,348,302</u>	\$ 95,264,260

The Series 1995, 2008, and 2012 Serial Bonds are authorized pursuant to the Mello-Roos Community Facilities Act of 1982, as amended, and are payable from the proceeds of an annual Special Tax to be levied and collected from property within the District or from escrow accounts in the case of refunding bonds. The Special Tax is to be levied according to the rate and method of apportionment determined by a formula approved by the Board, as the legislative body of the District, and by the registered voters within the District (see Note 13). With the issuance of the 2016 Certificates of Participation in April 2016 the 2008 Mello-Roos Bonds were partially refunded. At June 30, 2018 \$651,133 is outstanding related to the 2008 Mello-Roos Bonds.

## NOTE 6 - LONG-TERM LIABILITIES (Continued)

The annual requirements to amortize the Mello-Roos Bonds payable outstanding as of June 30, 2018 are as follows:

Year Ending June 30,		<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2019	\$	1,318,126	\$ 5,583,135	\$ 6,901,261
2020		3,400,000	3,410,760	6,810,760
2021		3,600,000	3,206,787	6,806,787
2022		3,810,000	3,015,137	6,825,137
2023		5,625,000	2,812,887	8,437,887
2024-2028		31,595,000	10,634,662	42,229,662
2029-2033		37,040,000	5,085,717	42,125,717
2034-2037		8,876,134	 164,500	 9,040,634
	<u>\$</u>	95,264,260	\$ 33,913,585	\$ 129,177,845

## General Obligation Bonds:

In May 2017, the District issued 2017 General Obligation bonds in the amount of \$82,100,000. The proceeds were used to fund specific school facilities projects within the district. The Bonds bear interest at rates ranging from 3.375% to 5.0%, and are scheduled to mature through August 2046.

The following is a schedule of the future payments for the 2017 General Obligation Bonds:

Year Ending June 30,	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2019	\$ 10,100,000	\$ 3,064,081	\$ 13,164,081
2020	10,450,000	2,550,331	13,000,331
2021	-	2,289,081	2,289,081
2022	-	2,289,081	2,289,081
2023	-	2,289,081	2,289,081
2024-2028	-	11,445,406	11,445,406
2029-2033	5,955,000	11,076,406	17,031,406
2034-2038	12,390,000	9,583,103	21,973,103
2039-2043	19,845,000	6,763,450	26,608,450
2044-2047	 23,360,000	 2,964,800	 26,324,800
	\$ 82,100,000	\$ 54,314,820	\$ 136,414,820

## NOTE 6 - LONG-TERM LIABILITIES (Continued)

## **Certificates of Participation:**

On April 7, 2016, the District issued 2016 Certificates of Participation in the amount of \$109,910,000. The proceeds were used to refund \$77,515,000 of the District's Mello Roos Bonds of 2003, 2005 and 2008 and issue \$30,890,000 of new Certificates of Participation. The Certificates of Participation bear interest at rates ranging from 3.0% to 5.0%, and are scheduled to mature through February 2040. At June 30, 2018, \$30,575,000 of the 2008 Mello Roos Bonds defeased bonds remain outstanding and will be called December 1, 2018.

The following is a schedule of the future payments for the 2016 Certificates of Participation:

Year Ending June 30,		<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2019	\$	2,530,000	\$ 3,698,069	\$ 6,228,069
2020		2,635,000	3,571,569	6,206,569
2021		2,760,000	3,439,819	6,199,819
2022		2,895,000	3,301,819	6,196,819
2023		1,390,000	3,157,069	4,547,069
2024-2028		7,955,000	14,675,844	22,630,844
2029-2033		9,280,000	12,640,694	21,920,694
2034-2038		51,890,000	8,700,494	60,590,494
2039-2040		25,015,000	 1,178,594	 26,193,594
	<u>\$</u>	106,350,000	\$ 54,363,971	\$ 160,713,971

<u>Capitalized Lease Obligations</u>: The District is leasing equipment under long-term lease purchase agreements with capitalized value of \$4,385,237 and accumulated depreciation of \$1,534,832. The following is a summary of future payments on the capital leases:

Year Ending June 30,	<u>Payment</u>
2019 2020 2021 2022 2023 2024-2028	\$ 499,111 499,111 499,111 499,111 499,111
Total payments	2,994,666
Less amount representing interest	 (290,893)
Net present value of minimum payments	\$ 2,703,773

## NOTE 6 - LONG-TERM LIABILITIES (Continued)

<u>Schedule of Changes in Long-Term Liabilities</u>: A schedule of changes in long-term liabilities for the year ended June 30, 2018 is shown below:

	Ju	Balance uly 1, 2017 s Restated		<u>Additions</u>	<u>1</u>	<u>Deductions</u>		June 30, <u>2018</u>		Amounts Due Within <u>One Year</u>
Mello-Roos bonds	\$	96,612,562	\$	-	\$	1,348,302	\$	95,264,260	\$	1,318,126
General Obligation Bonds		82,100,000		-		-		82,100,000		10,100,000
Accreted Interest on bonds		4,382,051		343,044		2,021,698		2,703,397		-
Unamortized bond premiums		5,199,590		-		105,619		5,093,971		146,196
Unamortized bond discounts		(177,565)		-		(11,098)		(166,467)		(11,098)
Net pension liability		,				• •		, ,		,
(Notes 8 and 9)	6	02,318,000		89,284,000		-		691,602,000		-
Capitalized lease obligation		3,109,596		-		405,823		2,703,773		417,998
Certificates of participation	1	08,765,000		-		2,415,000		106,350,000		2,530,000
Total OPEB Liability (Note 10)		14,500,532		487,361		1,151,839		13,836,054		-
Compensated absences		<u>11,757,155</u>	_	570,735			_	12,327,890	_	12,327,890
Totals	\$ 9	28,566,921	\$	90,685,140	\$	7,437,183	\$1	,011,814,878	\$	26,829,112

Payments on the Mello-Roos bonds and Certificates of Participation are made from the Mello-Roos Administrative Fund. Premiums and discounts on bonds are amortized over the life of the related bonds. Payments on the capitalized lease obligation are made from the General Fund. Payments on OPEB and compensated absences are made from the fund for which the related employee worked.

## **NOTE 7 - FUND BALANCES**

Fund balances, by category, at June 30, 2018 consisted of the following:

	General <u>Fund</u>		Building <u>Fund</u>		Capital Facilities <u>Fund</u>		All Non-Major <u>Funds</u>		<u>Total</u>
Nonspendable:									
Revolving cash fund	\$ 140,000	\$	-	\$	-	\$	12,135	\$	152,135
Prepaid expenditures Stores inventory	881,869 541,394		-		<u>-</u>		6,034 991,393		887,903 1,532,787
Stores inventory	 341,394	_		_		_	991,393		1,332,767
Subtotal nonspendable	1,563,263						1,009,562		2,572,825
Restricted:									
Legally restricted programs	24,884,106		_		_		12,633,619		37,517,725
Capital Projects	-		33,178,853		31,836,159		27,499,278		92,514,290
Debt Service			<u> </u>		<u> </u>		27,325,171		27,325,171
Subtotal restricted	 24,884,106	_	33,178,853	_	31,836,159		67,458,068	_	157,357,186
Assigned:									
Career Technical Education	528,021		-		-		-		528,021
Funding priorities	6,467,703		-		-		-		6,467,703
Future funding priorities	 67,655,937			_		_			67,655,937
Subtotal assigned	 74,651,661	_				_			74,651,661
Unassigned: Designated for economic									
uncertainty	14,000,000	_		_		_		_	14,000,000
Total fund balances	\$ 115,099,030	\$	33,178,853	\$	31,836,159	\$	68,467,630	\$	248,581,672

#### NOTE 8 - NET PENSION LIABILITY - STATE TEACHERS' RETIREMENT PLAN

General Information about the State Teachers' Retirement Plan

<u>Plan Description</u>: Teaching-certified employees of the District are provided with pensions through the State Teachers' Retirement Plan (STRP) – a cost-sharing multiple-employer defined benefit pension plan administered by the California State Teachers' Retirement System (CalSTRS). The Teachers' Retirement Law (California Education Code Section 22000 et seq.), as enacted and amended by the California Legislature, established this plan and CalSTRS as the administrator. The benefit terms of the plans may be amended through legislation. CalSTRS issues a publicly available financial report that can be obtained at http://www.calstrs.com/comprehensive-annual-financial-report.

Benefits Provided: The STRP Defined Benefit Program has two benefit formulas:

- CalSTRS 2% at 60: Members first hired on or before December 31, 2012, to perform service that could be creditable to CalSTRS.
- CalSTRS 2% at 62: Members first hired on or after January 1, 2013, to perform service that could be creditable to CalSTRS.

The Defined Benefit (DB) Program provides retirement benefits based on members' final compensation, age and years of service credit. In addition, the retirement program provides benefits to members upon disability and to survivors/beneficiaries upon the death of eligible members. There are several differences between the two benefit formulas which are noted below.

#### CaISTRS 2% at 60

CalSTRS 2% at 60 members are eligible for normal retirement at age 60, with a minimum of five years of credited service. The normal retirement benefit is equal to 2.0 percent of final compensation for each year of credited service. Early retirement options are available at age 55 with five years of credited service or as early as age 50 with 30 years of credited service. The age factor for retirements after age 60 increases with each quarter year of age to 2.4 percent at age 63 or older. Members who have 30 years or more of credited service receive an additional increase of up to 0.2 percent to the age factor, known as the career factor. The maximum benefit with the career factor is 2.4 percent of final compensation.

CalSTRS calculates retirement benefits based on a one-year final compensation for members who retired on or after January 1, 2001, with 25 or more years of credited service, or for classroom teachers with less than 25 years of credited service if the employer elected to pay the additional benefit cost prior to January 1, 2014. One-year final compensation means a member's highest average annual compensation earnable for 12 consecutive months calculated by taking the creditable compensation that a member could earn in a school year while employed on a fulltime basis, for a position in which the person worked. For members with less than 25 years of credited service, final compensation is the highest average annual compensation earnable for any three consecutive years of credited service.

### CalSTRS 2% at 62

CalSTRS 2% at 62 members are eligible for normal retirement at age 62, with a minimum of five years of credited service. The normal retirement benefit is equal to 2.0 percent of final compensation for each year of credited service. An early retirement option is available at age 55. The age factor for retirement after age 62 increases with each quarter year of age to 2.4 percent at age 65 or older.

All CalSTRS 2% at 62 members have their final compensation based on their highest average annual compensation earnable for three consecutive years of credited service.

### NOTE 8 - NET PENSION LIABILITY - STATE TEACHERS' RETIREMENT PLAN (Continued)

<u>Contributions</u>: Required member, employer and state contribution rates are set by the California Legislature and Governor and detailed in Teachers' Retirement Law. Contribution rates are expressed as a level percentage of payroll using the entry age normal actuarial cost method.

A summary of statutory contribution rates and other sources of contributions to the Defined Benefit Program are as follows:

Members - Under CalSTRS 2% at 60, the member contribution rate was 10.25 percent of applicable member earnings for fiscal year 2017-18. Under CalSTRS 2% at 62, members contribute 50 percent of the normal cost of their retirement plan, which resulted in a contribution rate of 9.205 percent of applicable member earnings for fiscal year 2017-18.

In general, member contributions cannot increase unless members are provided with some type of "comparable advantage" in exchange for such increases. Under previous law, the Legislature could reduce or eliminate the 2 percent annual increase to retirement benefits. As a result of AB 1469, effective July 1, 2014, the Legislature cannot reduce the 2 percent annual benefit adjustment for members who retire on or after January 1, 2014, and in exchange for this "comparable advantage," the member contribution rates have been increased by an amount that covers a portion of the cost of the 2 percent annual benefit adjustment.

According to current law, the contribution rate for CalSTRS 2% at 62 members is adjusted if the normal cost increases or decreases by more than 1 percent since the last time the member contribution rate was set. Based on the June 30, 2017, valuation adopted by the board in May 2018, the increase in normal cost was greater than 1 percent. Therefore, contribution rates for CalSTRS 2% at 62 members will increase by 1 percent effective July 1, 2018.

Employers – 14.43 percent of applicable member earnings.

In accordance with AB 1469, employer contributions will increase from a prior rate of 8.25 percent to a total of 19.1 percent of applicable member earnings phased in over seven years starting in 2014. The legislation also gives the CalSTRS board limited authority to adjust employer contribution rates from July 1, 2021 through June 2046 in order to eliminate the remaining unfunded actuarial obligation related to service credited to members prior to July 1, 2014. The board cannot adjust the rate by more than 1 percent in a fiscal year, and the total contribution rate in addition to the 8.25 percent cannot exceed 12 percent.

### NOTE 8 - NET PENSION LIABILITY - STATE TEACHERS' RETIREMENT PLAN (Continued)

The CalSTRS employer contribution rate increases effective for fiscal year 2017-18 through fiscal year 2045-46 are summarized in the table below:

Effective Date	Prior Rate	<u>Increase</u>	<u>Total</u>
July 1, 2017	8.25%	6.18%	14.43%
July 1, 2018	8.25%	8.03%	16.28%
July 1, 2019	8.25%	9.88%	18.13%
July 1, 2020	8.25%	10.85%	19.10%
July 1, 2021 to			
June 30, 2046	8.25%	*	*
July 1, 2046	8.25%	Increase from prior rate cease	es in 2046-47

<sup>\*</sup> The Teachers' Retirement Board (the "board") cannot adjust the employer rate by more than 1 percent in a fiscal year, and the increase to the contribution rate above the 8.25 percent base contribution rate cannot exceed 12 percent for a maximum of 20.25 percent.

The District contributed \$43,589,645 to the plan for the fiscal year ended June 30, 2018.

*State* - 9.328 percent of the members' creditable earnings from the fiscal year ending in the prior calendar year.

Also as a result of AB 1469, the additional state appropriation required to fully fund the benefits in effect as of 1990 by 2046 is specific in subdivision (b) of Education Code Section 22955.1. The increased contributions end as of fiscal year 2045-2046. The CalSTRS state contribution rates effective for fiscal year 2017-18 and beyond are summarized in the table below.

As shown in the subsequent table, the state rate will increase to 5.311 percent on July 1, 2018, to continue paying down the unfunded liabilities associated with the benefits structure that was in place in 1990 prior to certain enhancements in benefits and reductions in contributions.

Effective Date	Base <u>Rate</u>	AB 1469 Increase For 1990 Benefit <u>Structure</u>	SBMA Funding(1)	Total State Appropriation to DB Program
July 01, 2018 July 01, 2019 to	2.017%	5.311%(2)	2.50%	9.828%
June 30, 2046 July 1, 2046 and	2.017%	(3)	2.50%	(3)
thereafter	2.017%	(4)	2.50%	4.517%(3)

<sup>(1)</sup>This rate does not include the \$72 million reduction in accordance with Education Code Section 22954.

<sup>(2)</sup>In May 2018 the board of CalSTRS exercised its limited authority to increase the state contribution rate by 0.5 percent of the payroll effective July 1, 2018.

<sup>(3)</sup>The CalSTRS board has limited authority to adjust state contribution rates annually through June 30, 2046 in order to eliminate the remaining unfunded actuarial obligation associated with the 1990 benefit structure. The board cannot increase the rate by more than 0.50 percent in a fiscal year, and if there is no unfunded actuarial obligation, the contribution rate imposed to pay for the 1990 benefit structure would be reduced to 0 percent. Rates in effect prior to July 1, 2014, are reinstated if necessary to address any remaining 1990 unfunded actuarial obligation from July 1, 2046, and thereafter.

<sup>(4)</sup> From July 1, 2046, and thereafter, the rates in effect prior to July 1, 2014, are reinstated, if necessary, to address any remaining 1990 unfunded actuarial obligation.

## NOTE 8 - NET PENSION LIABILITY - STATE TEACHERS' RETIREMENT PLAN (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2018, the District reported a liability for its proportionate share of the net pension liability that reflected a reduction for State pension support provided to the District. The amount recognized by the District as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the net pension liability	\$	518,709,000
State's proportionate share of the net pension liability		
associated with the District		306,866,000
Tatal	Φ	005 575 000
Total	<u>\$</u>	825,575,000

The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2016. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating school Districts and the State. At June 30, 2017, the District's proportion was 0.561 percent, which was an decrease of 0.010 from its proportion measured as of June 30, 2016.

For the year ended June 30, 2018, the District recognized pension expense of \$73,361,567 and revenue of \$25,896,221 for support provided by the State. At June 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 1,918,000	\$ 9,047,000
Changes of assumptions	96,097,000	-
Net differences between projected and actual earnings on investments	-	13,815,000
Changes in proportion and differences between District contributions and proportionate share of contributions	2,455,000	7,892,000
Contributions made subsequent to measurement date	43,589,645	
Total	<u>\$ 144,059,645</u>	\$ 30,754,000

## NOTE 8 - NET PENSION LIABILITY - STATE TEACHERS' RETIREMENT PLAN (Continued)

\$43,589,645 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Years Ended June 30,	
2019	\$ 1,984,500
2020	\$ 22,163,500
2021	\$ 14,725,500
2022	\$ 1,198,167
2023	\$ 13,909,167
2024	\$ 15,735,166

Differences between expected and actual experience and changes in assumptions are amortized over a closed period equal to the average remaining service life of plan members, which is 7 years as of June 30, 2017 measurement date. Deferred outflows and inflows related to differences between projected and actual earnings on plan investments are netted and amortized over a closed 5-year period.

Actuarial Methods and Assumptions: The total pension liability for the STRP was determined by applying update procedures to a financial reporting actuarial valuation as of June 30, 2016, and rolling forward the total pension liability to June 30, 2017. The financial reporting actuarial valuation as of June 30, 2016, used the following actuarial methods and assumptions, applied to all prior periods included in the measurement:

Valuation Date	June 30, 2016
Experience Study	July 1, 2010 through June 30, 2015
Actuarial Cost Method	Entry age normal
Investment Rate of Return	7.10%
Consumer Price Inflation	2.75%
Wage Growth	3.50%
Post-retirement Benefit Increases	2.00% simple for DB
	Not applicable for DBS/CBB

CalSTRS uses a generational mortality assumption, which involves the use of a base mortality table and projection scales to reflect expected annual reductions in mortality rates at each age, resulting in increases in life expectancies each year into the future. The base mortality tables are CalSTRS custom tables derived to best fit the patterns of mortality among its members. The projection scale was set equal to 110 percent of the ultimate improvement factor from the Mortality Improvement Scale (MP-2016) table, issued by the Society of Actuaries.

### NOTE 8 - NET PENSION LIABILITY - STATE TEACHERS' RETIREMENT PLAN (Continued)

During the 2016-17 measurement period, CalSTRS completed an experience study for the period starting July 1, 2010, and ending June 30, 2015. The experience study was adopted by the board in February 2017. As a result of the study, certain assumptions used in determining the NPL of the STRP changed, including the price inflation, wage growth, discount rate and the mortality tables used in the actuarial valuation of the NPL. The changes to the assumptions as a result of the experience study follow:

	<u>Measurement Period</u>		
	As of June 30,	As of June 30,	
<u>Assumption</u>	<u>2017</u>	<u>2016</u>	
Consumer price inflation	2.75%	3.00%	
Investment rate of return	7.10%	7.60%	
Wage growth	3.50%	3.75%	

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. The best estimate ranges were developed using capital market assumptions from CalSTRS general investment consultant as an input to the process. The actuarial investment rate of return assumption was adopted by the CalSTRS board in February 2017 in conjunction with the most recent experience study. For each future valuation, CalSTRS consulting actuary reviews the return assumption for reasonableness based on the most current capital market assumptions. Best estimates of 20-year geometric real rates of return and the assumed asset allocation for each major asset class used as input to develop the actuarial investment rate of return are summarized in the following table:

Assumed Asset Allocation	Long-Term* Expected Real <u>Rate of Return</u>
47%	6.30%
12	0.30
13	5.20
13	9.30
9	2.90
4	3.80
2	(1.00)
	Allocation  47% 12 13 13 9 4

<sup>\* 20-</sup>year geometric average

<u>Discount Rate</u>: The discount rate used to measure the total pension liability was 7.10 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at statutory contribution rates in accordance with the rate increase per AB 1469. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.10 percent) and assuming that contributions, benefit payments, and administrative expense occur midyear. Based on those assumptions, the STRP's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

### NOTE 8 - NET PENSION LIABILITY - STATE TEACHERS' RETIREMENT PLAN (Continued)

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate: The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.10 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.10 percent) or 1-percentage-point higher (8.10 percent) than the current rate:

1%	Current	1%
Decrease	Discount	Increase
<u>(6.10%)</u>	Rate (7.10%)	<u>(8.10%)</u>

District's proportionate share of the net pension liability

<u>\$761,630,000</u> <u>\$518,709,000</u> <u>\$321,563,000</u>

<u>Pension Plan Fiduciary Net Position</u>: Detailed information about the pension plan's fiduciary net position is available in the separately issued CalSTRS financial report.

General Information about the Public Employer's Retirement Fund B

<u>Plan Description</u>: The schools cost-sharing multiple-employer defined benefit pension plan Public Employer's Retirement Fund B (PERF B) is administered by the California Public Employees' Retirement System (CalPERS). Plan membership consists of non-teaching and non-certified employees of public schools (K-12), community college districts, offices of education, charter and private schools (elective) in the State of California.

The Plan was established to provide retirement, death and disability benefits to non-teaching and noncertified employees in schools. The benefit provisions for Plan employees are established by statute. CalPERS issues a publicly available financial report that can be obtained at https://www.calpers.ca.gov/docs/forms-publications/cafr-2017.pdf.

<u>Benefits Provided</u>: The benefits for the defined benefit plans are based on members' years of service, age, final compensation, and benefit formula. Benefits are provided for disability, death, and survivors of eligible members or beneficiaries. Members become fully vested in their retirement benefits earned to date after five years (10 years for State Second Tier members) of credited service.

<u>Contributions</u>: The benefits for the defined benefit pension plans are funded by contributions from members and employers, and earnings from investments. Member and employer contributions are a percentage of applicable member compensation. Member contribution rates are defined by law and depend on the respective employer's benefit formulas. Employer contribution rates are determined by periodic actuarial valuations or by state statute. Actuarial valuations are based on the benefit formulas and employee groups of each employer. Employer contributions, including lump sum contributions made when districts first join PERF B, are credited with a market value adjustment in determining contribution rates.

The required contribution rates of most active plan members are based on a percentage of salary in excess of a base compensation amount ranging from zero dollars to \$863 monthly.

### NOTE 9 - NET PENSION LIABILITY - PUBLIC EMPLOYER'S RETIREMENT FUND B

Required contribution rates for active plan members and employers as a percentage of payroll for the year ended June 30, 2018 were as follows:

*Members* - The member contribution rate was 6.5 or 7.5 percent of applicable member earnings for fiscal year 2017-18.

Employers - The employer contribution rate was 15.531 percent of applicable member earnings.

The District contributed \$15,176,778 to the plan for the fiscal year ended June 30, 2018.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2018, the District reported a liability of \$172,893,000 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2016. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating school Districts. At June 30, 2017, the District's proportion was 0.724 percent, which was an increase of 0.014 percent from its proportion measured as of June 30, 2016.

For the year ended June 30, 2018, the District recognized pension expense of \$20,915,934. At June 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 6,194,000	\$ -
Changes of assumptions	25,254,000	2,036,000
Net differences between projected and actual earnings on investments	5,981,000	-
Changes in proportion and differences between District contributions and proportionate share of contributions	2,559,000	152,000
Contributions made subsequent to measurement date	<u>15,176,778</u>	
Total	<u>\$ 55,164,778</u>	\$ 2,188,000

### NOTE 9 - NET PENSION LIABILITY - PUBLIC EMPLOYER'S RETIREMENT FUND B (Continued)

\$15,176,778 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Years Ended June 30,	
2019	\$ 11,213,250
2020	\$ 17,437,250
2021	\$ 12,424,750
2022	\$ (3,275,250)

Differences between expected and actual experience and changes in assumptions are amortized over a closed period equal to the average remaining service life of plan members, which is 4 years as of the June 30, 2017 measurement date. Deferred outflows and inflows related to differences between projected and actual earnings on plan investments are netted and amortized over a closed 5-year period.

Actuarial Methods and Assumptions: The total pension liability for the Plan was determined by applying update procedures to a financial reporting actuarial valuation as of June 30, 2016, and rolling forward the total pension liability to June 30, 2017. The financial reporting actuarial valuation as of June 30, 2016, used the following actuarial methods and assumptions, applied to all prior periods included in the measurement:

Valuation Date	June 30, 2016
Experience Study	June 30, 1997 through June 30, 2011
Actuarial Cost Method	Entry age normal
Investment Rate of Return	7.15%
Consumer Price Inflation	2.75%
Wage Growth	Varies by entry age and service
Post-retirement Benefit Increases	Contract COLA up to 2.00% until Purchasing
	Power Protection Allowance Floor on
	Purchasing Power applies 2.75% thereafter

The mortality table used was developed based on CalPERS specific data. The table includes 20 years of mortality improvements using Society of Actuaries Scale BB. For more details on this table, please refer to the 2014 experience study report.

All other actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period from 1997 to 2011, including updates to salary increase, mortality and retirement rates. Further details of the Experience Study can be found at CalPERS' website.

During the 2016-17 measurement period, the financial reporting discount rate for the Plan was lowered from 7.65 percent to 7.15 percent.

### NOTE 9 - NET PENSION LIABILITY - PUBLIC EMPLOYER'S RETIREMENT FUND B (Continued)

The table below reflects long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation.

Asset Class	Long-Term* Assumed Asset <u>Allocation</u>	Expected Real Rate of Return Years 1-10 (1)	Expected Real Rate of Return Years 11+
Global Equity	47%	4.90%	5.38%
Fixed Income	19	0.80	2.27
Inflation Assets	6	0.60	1.39
Private Equity	12	6.60	6.63
Real Estate	11	2.80	5.21
Infrastructure & Forestland	3	3.90	5.36
Liquidity	2	(0.40)	(0.90)

- \* 10-year geometric average
- (1) An expected inflation rate of 2.50% used for this period
- (2) An expected inflation rate of 3.00% used for this period

<u>Discount Rate</u>: The discount rate used to measure the total pension liability was 7.15 percent. A projection of the expected benefit payments and contributions was performed to determine if assets would run out. The test revealed the assets would not run out. Therefore the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability for the Plan. The results of the crossover testing for the Plan are presented in a detailed report that can be obtained at CalPERS' website.

The long-term expected rate of return on pension plan investments was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected cash flows of the Plan. Such cash flows were developed assuming that both members and employers will make their required contributions on time and as scheduled in all future years. Using historical returns of all the Plan's asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated. The expected rate of return was set by calculating the rounded single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and adjusted to account for assumed administrative expenses.

### NOTE 9 - NET PENSION LIABILITY - PUBLIC EMPLOYER'S RETIREMENT FUND B (Continued)

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate: The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.15 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.15 percent) or 1-percentage-point higher (8.15 percent) than the current rate:

	1%	Current	1%
	Decrease	Discount	Increase
	<u>(6.15%)</u>	<u>Rate (7.15%)</u>	<u>(8.15%)</u>
District's proportionate share of the net pension liability	<u>\$ 254,381,000</u>	<u>\$ 172,893,000</u>	<u>\$ 105,292,000</u>

<u>Pension Plan Fiduciary Net Position</u>: Detailed information about the pension plan's fiduciary net position is available in the separately issued CalPERS financial report.

### **NOTE 10 - OTHER POSTEMPLOYMENT BENEFITS**

<u>Plan Description</u>: In addition to the pension benefits described in Notes 8 and 9, the District provides post-employment health care benefits under a single employer defined benefit OPEB plan to all District employees who retired from the District prior to July 1, 2000 with ten years of service, and who immediately entered retirement status. The plan does not issue separate financial statements.

The District's Governing Board has the authority to establish or amend the benefit terms offered by the Plan. The District's Governing Board also retains the authority to establish the requirements for paying the Plan benefits as they come due. As of June 30, 2018 the District has not accumulated assets in a qualified trust for the purpose of paying the benefits related to the District's Total OPEB Liability.

Employees Covered by Benefit Terms: The following is a table of plan participants at June 30, 2018:

Inactive plan members, covered spouses, or beneficiaries currently receiving benefits

Number of Participants

281

<u>Benefits Provided</u>: The benefits provided are the same as those provided for active employees. Spouses and dependents of eligible retirees are also eligible for medical coverage. All salaried employees of the District are eligible to receive postemployment health care benefits. Hourly employees (i.e. non-salaried with variable work hours) are not eligible to receive postemployment health care benefits.

<u>Contributions</u>: California Government Code specifies that the District's contribution requirements for covered employees are established and may be amended by the Governing Board. The District will pay the full premium of the lessor of the plans offered for the retiree or retiree and spouse.

Contributions to the Plan from the District were \$1,121,808 for the year ended June 30, 2018. Employees are not required to contribute to the OPEB plan.

### NOTE 10 - OTHER POSTEMPLOYMENT BENEFITS (Continued)

Total OPEB Liability

The District's total OPEB liability was measured as of June 30, 2017.

<u>Actuarial Assumptions</u>: The total OPEB liability in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

<u>Valuation Date</u> June 30, 2017

<u>Fiscal Year End</u> June 30

<u>Actuarial Value of Assets</u> Market Value

Mortality Rate PERS - 2014 California PERS experience

study. STRS - 2009 experience study.

<u>Discount Rate as of 6/30/2017</u>

3.5%. Based on the June 29, 2017 Bond

Buyer 20-Bond Index, as published by the

Federal Reserve.

Assumed Investment Return Not applicable since the plan is unfunded.

Retirement Rate No assumption due to lack of future retirees.

Inflation Rate 2.75% per year

<u>Salary Increases</u> No assumption due to lack of future retirees.

Administrative Expenses None.

<u>Dependent Coverage</u> Current retirees are valued based on elected

coverage.

Health Plan Participation No assumption due to lack of future retirees.

Medicare Coverage All participating retirees and spouses will

qualify for Medicare coverage and enroll in

Parts A and B upon age 65.

<u>Health Care Inflation</u> 4.00% per year

Termination Rate No assumption due to lack of future retirees.

<u>Disability Rate</u> None.

Medical Aging Factors None.

<u>Health Claims</u> None.

Funding Method Entry Age Cost Method (Level Percentage of

Pay).

## NOTE 10 - OTHER POSTEMPLOYMENT BENEFITS (Continued)

## Changes in Total OPEB Liability

	Total OPEB <u>Liability</u>
Balance at June 30, 2017	<u>\$ 14,500,532</u>
Changes for the year: Service cost Interest Changes of benefit terms Differences between actual and expected experience Changes in assumptions Benefit payments Administrative expenses	- 487,361 - - - (1,151,839)
Net change	(664,478)
Balance, June 30, 2018	<u>\$ 13,836,054</u>

There were no changes between the measurement date and the year ended June 30, 2018 which had a significant effect on the District's Total OPEB Liability.

<u>Sensitivity of the Total OPEB Liability to Changes in the Discount Rate</u>: The following presents the Total OPEB Liability of the District, as well as what the District's Total OPEB Liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current discount rate:

	1%	Current	1%
	Decrease	Discount	Increase
	( <u>2.5%)</u>	<u>Rate (3.5%)</u>	<u>(4.5%)</u>
Total OPEB liability	<u>\$ 14,994,808</u>	<u>\$ 13,836,054</u>	<u>\$ 12,838,010</u>

<u>Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates:</u> The following presents the Total OPEB Liability of the District, as well as what the District's Total OPEB Liability would be if it were calculated using healthcare cost trend rates that are one percentage-point lower or one percentage-point higher than the current healthcare cost trend rates:

	1%	Healthcare Cost	1%
	Decrease	Trend Rates	Increase
	<u>(3.0%)</u>	<u>Rate (4.0%)</u>	<u>(5.0%)</u>
Total OPEB Liability	<u>\$ 12,833,505</u>	<u>\$ 13,836,054</u>	<u>\$ 14,976,954</u>

For the year ended June 30, 2018, the District recognized OPEB expense of \$487,361.

### NOTE 10 - OTHER POSTEMPLOYMENT BENEFITS (Continued)

\$1,121,808 reported as deferred outflows of resources related to benefits paid subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ended June 30, 2019.

See required supplementary information following the notes to the basic financial statements, which presents multi-year trend information on whether assets are increasing or decreasing over time relative to the plan liabilities.

### NOTE 11 - ELK GROVE BENEFITS EMPLOYEE RETIREMENT TRUST

<u>Trust Description</u>: Elk Grove Benefits Employee Retirement Trust (EGBERT) was established February 20, 1996 as an irrevocable trust pursuant to an agreement by and between the Elk Grove Education Association, the American Federation of State, County and Municipal Employees, the Amalgamated Transit Union, the Psychologists and Social Workers Association and Elk Grove Unified School District. EGBERT was established to provide health and welfare benefits as defined in Sections 3543.2 and 53200 of the Government Code through a Health and Welfare Plan (Plan) for the retired eligible employees of the District and their eligible dependents on an insured or self-funded basis through a trust qualified as non-profit under Section 501(c)(9) of the Internal Revenue Code as a Voluntary Employees' Beneficiary Association.

Participation in EGBERT is limited to District employees and District board members who qualify pursuant to appropriate board policies, and their respective dependents. Additionally, District employees who are not subject to the terms of a collective bargaining agreement, but who otherwise qualify for retirement health benefits pursuant to District policy, can participate in EGBERT.

Health care benefits consist of medical, dental and vision insurance coverage. Under the current agreement, EGBERT will provide lifetime health care benefits for qualified retired employees of the District who retire on or after July 1, 2000.

The District does not retain any obligation for benefits in the event of the trust insolvency. The District contributed \$10,560,758 to EGBERT for the year ended June 30, 2018.

## **NOTE 12 - JOINT POWERS AGREEMENTS**

<u>Schools Insurance Authority</u>: The District is a member with other school districts of a Joint Powers Agreement, Schools Insurance Authority, for the operation of a common risk management and insurance program for property and liability coverage. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. There have been no significant reductions in insurance coverage in the prior year.

### NOTE 12 - JOINT POWERS AGREEMENTS (Continued)

The following is a summary of financial information of Schools Insurance Authority at June 30, 2017 (the latest information available):

Total assets	\$ 140,450,093
Total deferred outflows	\$ 1,580,594
Total liabilities	\$ 67,894,697
Total deferred inflows	\$ 253,160
Total net position	\$ 73,882,830
Total revenues	\$ 54,917,755
Total expenses	\$ 47,903,083
Change in net position	\$ 7,014,672

The relationship between the District and the Joint Powers Authority is such that the Joint Powers Authority is not a component unit of the District for financial reporting purposes.

#### NOTE 13 - ELK GROVE UNIFIED SCHOOL DISTRICT COMMUNITY FACILITIES DISTRICT NO. 1

At an election held April 28, 1987 pursuant to the Mello-Roos Community Facilities act of 1982 of the California Government Code, registered voters within the boundaries of the District authorized the issuance of \$70,000,000 principal amount of special tax bonds ("the Bonds") to finance certain elementary and secondary school facilities, including classroom and related buildings, student transportation equipment, and student support facilities, and also approved a maximum rate and method of apportionment of a special tax to pay for the principal and interest on the Bonds. At a subsequent election held on March 10, 1998, registered voters within the boundaries of the District authorized the issuance of an additional \$205,000,000 principal amount of special tax bonds for the same purposes, and approved a maximum tax rate and method of apportionment of a special tax to pay for the principal and interest on bonds issued (see Note 6).

The County of Sacramento acts as agent for the District in collecting taxes, which are forwarded to the District for debt service and included in the County's agency funds with a corresponding liability recognized for the amounts due to the Facilities District bondholders. Construction projects are recorded in the District's capital project funds.

## **NOTE 14 - CONTINGENCIES**

The District is subject to legal proceedings and claims which arise in the ordinary course of business. In the opinion of management, the amount of ultimate liability with respect to these actions will not materially affect the financial position or results of operations of the District.

Also, the District has received federal and state funds for specific purposes that are subject to review or audit by the grantor agencies. Although such audits could generate expenditure disallowances under terms of the grants, it is believed that any required reimbursements will not be material.



# ELK GROVE UNIFIED SCHOOL DISTRICT GENERAL FUND BUDGETARY COMPARISON SCHEDULE For the Year Ended June 30, 2018

	 Budget						Variance
	<u>Original</u>		<u>Final</u>		<u>Actual</u>		Favorable (Unfavorable)
Revenues: Local control funding formula:							
State apportionment Local sources	\$  352,037,045 177,287,931	\$ —	347,096,573 184,870,486	\$ —	413,800,487 116,693,641	\$ _	66,703,914 (68,176,845)
Total local control funding formula	 529,324,976		531,967,059		530,494,128	_	(1,472,931)
Federal sources Other state sources Other local sources	32,015,749 89,127,745 4,376,797		43,418,893 96,840,536 16,735,688		37,961,053 94,571,520 14,942,405		(5,457,840) (2,269,016) (1,793,283)
Total revenues	 654,845,267	_	688,962,176		677,969,106	_	(10,993,070)
Expenditures: Current: Certificated salaries	305,309,373		317,579,893		317,086,909		492,984
Classified salaries Employee benefits Books and supplies Contract services and operating	84,766,872 181,433,245 33,568,204		87,174,686 176,528,320 49,833,446		90,025,348 172,613,407 24,947,770		(2,850,662) 3,914,913 24,885,676
expenditures Other outgo Capital outlay Debt service:	45,450,339 1,746,261 26,885		56,360,503 1,679,253 9,219,611		60,147,490 4,244,546 8,035,373		(3,786,987) (2,565,293) 1,184,238
Principal retirement Interest	500,000		500,000		405,823 93,288	_	94,177 ( <u>93,288</u> )
Total expenditures	652,801,179		698,875,712		677,599,954	_	21,275,758
Excess (deficiency) of revenues over (under) expenditures	2,044,088		(9,913,536)		369,152		10,282,688
Other financing sources (uses): Transfers in Transfers out	 - (794,086)		- (794,086)		1,728,843 (838,013)	_	1,728,843 (43,927)
Total other financing sources (uses)	 (794,086)		(794,086)		890,830	_	1,684,916
Net change in fund balance	1,250,002		(10,707,622)		1,259,982		11,967,604
Fund balance, July 1, 2017	 113,839,048	_	113,839,048		113,839,048	_	<del>-</del>
Fund balance, June 30, 2018	\$ 115,089,050	\$	103,131,426	\$	115,099,030	\$	11,967,604

## ELK GROVE UNIFIED SCHOOL DISTRICT SCHEDULE OF CHANGES IN THE DISTRICT'S TOTAL OTHER POSTEMPLOYMENT BENEFITS (OPEB) LIABILITY For the Year Ended June 30, 2018

### Last 10 Fiscal Years

	<u>2018</u>
Total OPEB Liability Service Cost Interest Change in assumptions Benefit Payments	\$ - 487,361 - (1,151,839)
Net change in total OPEB liability	(664,478)
Total OPEB liability - beginning of year	 14,500,532
Total OPEB liability - end of year	\$ 13,836,054
Covered employee payroll	N/A*
Total OPEB liability as a percentage of covered-employee payroll	N/A*

<sup>\*</sup> The District's plan is closed and only retirees are receiving benefits, therefore no covered payroll.

This is a 10 year schedule, however the information in this schedule is not required to be presented retrospectively. The amounts presented for each fiscal year were determined as of the yearend that occurred one year prior. All years prior to 2018 are not available.

## ELK GROVE UNIFIED SCHOOL DISTRICT SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY For the Year Ended June 30, 2018

## State Teachers' Retirement Plan Last 10 Fiscal Years

	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
District's proportion of the net pension liability	0.575%	0.575%	0.571%	0.561%
District's proportionate share of the net pension liability	\$335,739,000	\$387,022,000	\$462,169,000	\$518,709,000
State's proportionate share of the net pension liability associated with the District	202,735,000	204,691,000	263,129,000	306,866,000
Total net pension liability	\$538,474,000	<u>\$591,713,000</u>	\$725,298,000	\$825,575,000
District's covered payroll	\$255,898,000	\$266,821,000	\$284,779,000	\$297,267,000
District's proportionate share of the net pension liability as a percentage of its covered payroll	131.20%	145.05%	162.29%	174.49%
Plan fiduciary net position as a percentage of the total pension liability	76.52%	74.02%	70.04%	69.46%

The amounts presented for each fiscal year were determined as of the year-end that occurred one year prior.

## ELK GROVE UNIFIED SCHOOL DISTRICT SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY For the Year Ended June 30, 2018

## Public Employer's Retirement Fund B Last 10 Fiscal Years

	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
District's proportion of the net pension liability	0.694%	0.712%	0.710%	0.724%
District's proportionate share of the net pension liability	\$ 78,836,000	\$104,902,000	\$140,149,000	\$172,893,000
District's covered payroll	\$ 72,899,000	\$ 78,790,000	\$ 85,132,000	\$ 92,340,000
District's proportionate share of the net pension liability as a percentage of its covered payroll	108.14%	133.14%	164.63%	187.24%
Plan fiduciary net position as a percentage of the total pension liability	83.38%	79.43%	73.89%	71.87%

The amounts presented for each fiscal year were determined as of the year-end that occurred one year prior.

## ELK GROVE UNIFIED SCHOOL DISTRICT SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS For the Year Ended June 30, 2018

## State Teachers' Retirement Plan Last 10 Fiscal Years

	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
Contractually required contribution	\$ 23,693,748	\$ 30,556,787	\$ 37,357,344	\$ 43,589,645
Contributions in relation to the contractually required contribution	(23,693,748)	(30,556,787)	(37,357,344)	<u>(43,589,645</u> )
Contribution deficiency (excess)	<u>\$ -</u>	\$ -	\$ -	<u>\$ -</u>
District's covered payroll	\$266,821,000	\$284,779,000	\$296,958,000	\$302,077,000
Contributions as a percentage of covered payroll	8.88%	10.73%	12.58%	14.43%

## ELK GROVE UNIFIED SCHOOL DISTRICT SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS For the Year Ended June 30, 2018

# Public Employer's Retirement Fund B Last 10 Fiscal Years

	<u>2015</u>		<u>2016</u>		<u>2017</u>		<u>2018</u>	
Contractually required contribution	\$	9,274,354	\$	10,085,627	\$	12,804,434	\$	15,176,778
Contributions in relation to the contractually required contribution	_	(9,274,354)	(	(10,085,627)		(12,804,434)	_	(15,176,778)
Contribution deficiency (excess)	\$		\$		\$		\$	
District's covered payroll	\$	78,790,000	\$	85,132,000	\$	92,198,000	\$	97,719,000
Contributions as a percentage of covered payroll		11.77%		11.85%		13.89%		15.53%

## ELK GROVE UNIFIED SCHOOL DISTRICT NOTE TO REQUIRED SUPPLEMENTARY INFORMATION June 30, 2018

#### **NOTE 1 - PURPOSE OF SCHEDULES**

## A - Budgetary Comparison Schedule

The District employs budget control by object codes and by individual appropriation accounts. Budgets are prepared on the modified accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board. The budgets are revised during the year by the Board of Education to provide for revised priorities. Expenditures cannot legally exceed appropriations by major object code. The originally adopted and final revised budgets for the General Fund are presented as Required Supplementary Information. The basis of budgeting is the same as GAAP.

### B - Schedule of Changes in Total Other Postemployment Benefits (OPEB) Liability

The Schedule of Changes in Total OPEB Liability is presented to illustrate the elements of the District's Total OPEB Liability. There is a requirement to show information for 10 years. However, until a full 10 year trend is compiled, governments should present information for those years for which information is available. The District has not accumulated assets in a qualified trust for the purpose of paying the benefits related to the District's Total OPEB Liability.

#### C - Schedule of the District's Proportionate Share of the Net Pension Liability

The Schedule of the District's Proportionate Share of the Net Pension Liability is presented to illustrate the elements of the District's Net Pension Liability. There is a requirement to show information for 10 years. However, until a full 10-year trend is compiled, governments should present information for those years for which information is available.

#### D – Schedule of the District's Contributions

The Schedule of the District's Contributions is presented to illustrate the District's required contributions relating to the pensions. There is a requirement to show information for 10 years. However, until a full 10-year trend is compiled, governments should present information for those years for which information is available.

## E – Changes of benefit terms

There are no changes in benefit terms reported in the Required Supplementary Information.

### F - Changes of Assumptions

The discount rate for Public Employer's Retirement Fund B (PERF B) was 7.50, 7.65, 7.65, and 7.15 percent in the June 30, 2013, 2014, 2015, and 2016 actuarial reports, respectively.

The following are the assumptions for State Teachers' Retirement Plan:

<u>Assumption</u>	As of <u>June 30, 2017</u>	As of <u>June 30, 2016</u>	As of <u>June 30, 2015</u>
Consumer price inflation	2.75%	3.00%	3.00%
Investment rate of return	7.10%	7.60%	7.60%
Wage growth	3.50%	3.75%	3.75%



#### ELK GROVE UNIFIED SCHOOL DISTRICT COMBINING BALANCE SHEET ALL NON-MAJOR FUNDS June 30, 2018

	Charter Schools <u>Fund</u>	Adult Education <u>Fund</u>	Child Develop- ment <u>Fund</u>	Cafeteria <u>Fund</u>	Deferred Maintenance <u>Fund</u>	State School Facilities <u>Fund</u>	Special Reserve for Capital Outlay <u>Fund</u>	Capital Projects <u>Fund</u>	Bond Interest Redemption <u>Fund</u>	Mello-Roos Administrative <u>Fund</u>	<u>Total</u>
ASSETS											
Cash in County Treasury Cash with Fiscal Agent Cash on hand and in banks	\$ 4,138,495 - -	\$ 1,506,749 - 11,166	\$ 42,635 -	\$ 806,109 - 33,622	\$ 372,108 - -	\$ 3,196,583 - -	\$ 11,896,600 - -	\$ 14,291,274 1,027,200 -	\$ 10,406,571 1,653,692	\$ 1,994,928 13,211,449 -	\$ 48,652,052 15,892,341 44,788
Cash in revolving fund	-	-	-	12,135	-	-	-	_	-	-	12,135
Cash awaiting deposit Receivables Prepaid expenditures	- 101,274 -	5,236 1,038,726	236,438 933,730	2,165,726 3,442,323	- 3,089 -	- 1,309 -	- 71,951 -	15 96,705 6,034	- 47,080 -	- 11,451 -	2,407,415 5,747,638 6,034
Due from other funds	11,816	283,668	186,796	674,137	_	1,110,000	137,731	-	_	_	2,404,148
Stores inventory				991,393							991,393
Total assets	\$ 4,251,585	\$ 2,845,545	\$ 1,399,599	\$ 8,125,445	\$ 375,197	\$ 4,307,892	\$ 12,106,282	\$ 15,421,228	\$ 12,107,343	\$ 15,217,828	\$ 76,157,944
LIABILITIES AND FUND BALANCES											
Liabilities:											
Accounts payable	\$ 78,294	\$ 141,614	\$ 170,573	\$ 455,539	\$ 29,262	\$ 1,871,573	\$ 2,131,342	\$ 312,254	\$ -	\$ -	\$ 5,190,451
Unearned revenue	39,078	-	63,274	-	-	-	-	-	-	-	102,352
Due to other funds	75,815	97,787	898,719	1,310,269				14,921			2,397,511
Total liabilities	193,187	239,401	1,132,566	1,765,808	29,262	1,871,573	2,131,342	327,175			7,690,314
Fund balances:											
Nonspendable	-	-	-	1,003,528	-	-	-	6,034	-	-	1,009,562
Restricted	4,058,398	2,606,144	267,033	5,356,109	345,935	2,436,319	9,974,940	15,088,019	12,107,343	15,217,828	67,458,068
Total fund balances	4,058,398	2,606,144	267,033	6,359,637	345,935	2,436,319	9,974,940	15,094,053	12,107,343	15,217,828	68,467,630
Total liabilities and fund balances	\$ 4,251,585	\$ 2,845,545	\$ 1,399,599	\$ 8,125,445	\$ 375,197	\$ 4,307,892	\$ 12,106,282	\$ 15,421,228	\$ 12,107,343	<u>\$ 15,217,828</u>	\$ 76,157,944

## ELK GROVE UNIFIED SCHOOL DISTRICT COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCES ALL NON-MAJOR FUNDS For the Year Ended June 30, 2018

	Charter Schools <u>Fund</u>	Adult Education <u>Fund</u>	Child Develop- ment <u>Fund</u>	Cafeteria <u>Fund</u>	Deferred Maintenance <u>Fund</u>	State School Facilities <u>Fund</u>	Special Reserve for Capital Outlay <u>Fund</u>	Capital Projects <u>Fund</u>	Bond Interest Redemption <u>Fund</u>	Mello-Roos Administrative <u>Fund</u>	<u>Total</u>
Revenues: Local control funding											
formula	\$ 1,964,749	,	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 2,241,837
Federal sources	-	1,508,229	3,444,251	20,041,669	-	-	-	-	-	-	24,994,149
Other state sources	195,068	2,902,606	2,468,875	1,349,771	-	(419,634)	3,442,165	-	129,135	-	10,067,986
Other local sources	58,155	870,817	568,369	4,496,461	5,990	133,048	179,629	179,662	12,590,847	<u>15,468,563</u>	34,551,541
Total revenues	2,217,972	5,558,740	6,481,495	25,887,901	5,990	(286,586)	3,621,794	179,662	12,719,982	15,468,563	71,855,513
Expenditures: Current:											
Certificated salaries	1,331,955	1,846,640	2,127,126	-	-	-	-	-	-	-	5,305,721
Classified salaries	205,569	1,191,926	1,255,916	8,385,406	-	-	-	1,227,761	-	-	12,266,578
Employee benefits	573,022	1,182,768	1,484,537	3,868,059	-	-	-	490,592	-	-	7,598,978
Books and supplies Contract services and	199,591	476,871	184,232	11,416,512	-	-	-	34,286	-	-	12,311,492
operating expenditures	123,487	470,563	1,178,594	919,954	20,524	-	-	330,094	-	-	3,043,216
Other outgo	-	90,812	-	-	-	-	-	-	-	-	90,812
Capital outlay Debt service:	-	219,840	55,310	5,750	65,376	8,482,095	4,474,755	564,542	-	-	13,867,668
Principal retirement	-	-	-	-	-	-	-	-	-	3,763,302	3,763,302
Interest									2,266,331	9,487,539	11,753,870
Total expenditures	2,433,624	5,479,420	6,285,715	24,595,681	85,900	8,482,095	4,474,755	2,647,275	2,266,331	13,250,841	70,001,637
(Deficiency) excess of revenues (under) over											
expenditures	(215,652)	79,320	195,780	1,292,220	(79,910)	(8,768,681)	(852,961)	(2,467,613)	10,453,651	2,217,722	1,853,876
Other financing sources (uses): Transfers in	_	_	181.013	657.000	_	1,660,000	343,474	5,109,455	_	_	7.950.942
Transfers out	(56,792)	(175,421)	(253,684)	(1,242,946)		(2,206,289)	-	(343,474)		(5,103,359)	(9,381,965)
Total other financing sources (uses)	(56,792)	(175,421)	(72,671)	(585,946)		(546,289)	343,474	4,765,981		(5,103,359)	(1,431,023)
Net change in fund balances	(272,444)	(96,101)	123,109	706,274	(79,910)	(9,314,970)	(509,487)	2,298,368	10,453,651	(2,885,637)	422,853
Fund balances, July 1, 2017	4,330,842	2,702,245	143,924	5,653,363	425,845	11,751,289	10,484,427	12,795,685	1,653,692	18,103,465	68,044,777
Fund balances, June 30, 2018	\$ 4,058,398	\$ 2,606,144	\$ 267,033	\$ 6,359,637	\$ 345,935	\$ 2,436,319	\$ 9,974,940	\$ 15,094,053	\$ 12,107,343	\$ 15,217,828	\$ 68,467,630

	ſ	Balance July 1, <u>2017</u>		<u>Additions</u>	<u> </u>	<u>Deductions</u>		Balance June 30, 2018
Student Body Funds								
Elk Grove High School								
Assets: Cash on hand and in banks Inventory	\$	308,831 5,038	\$	1,124,382	\$	1,178,447	\$	254,766 5,038
	\$	313,869	\$	1,124,382	\$	1,178,447	\$	259,804
Liabilities: Due to students/student groups	\$	313,869	<u>\$</u>	1,124,382	<u>\$</u>	1,178,447	<u>\$</u>	259,804
Florin High School								
Assets: Cash on hand and in banks Inventory	\$	280,924 3,091		375,908 -	\$	360,612 -	\$	296,220 3,091
	\$	284,015	\$	375,908	\$	360,612	\$	299,311
Liabilities: Due to students/student groups	\$	<u> 284,015</u>	\$	375,908	\$	360,612	\$	299,311
Franklin High School								
Assets: Cash on hand and in banks Inventory	\$	258,917 <u>-</u>	\$	1,025,299	\$	1,150,539 -	\$	133,677
	\$	258,917	\$	1,025,299	\$	1,150,539	\$	133,677
Liabilities: Due to students/student groups	\$	258,917	\$	1,025,299	<u>\$</u>	1,150,539	\$	133,677

	Balance July 1, <u>2017</u>	<u>Additions</u>	<u>Deductions</u>	Balance June 30, <u>2018</u>
Student Body Funds (Continued)				
Laguna Creek High School				
Assets: Cash on hand and in banks Inventory	\$ 374,473 24,256	\$ 410,407 	\$ 431,634 	\$ 353,246 24,256
	\$ 398,729	<u>\$ 410,407</u>	<u>\$ 431,634</u>	<u>\$ 377,502</u>
Liabilities: Due to students/student groups	\$ 398,729	<u>\$ 410,407</u>	<u>\$ 431,634</u>	<u>\$ 377,502</u>
Monterey Trail High School				
Assets: Cash on hand and in banks Inventory	\$ 289,648 123	\$ 622,786 	\$ 655,548 	\$ 256,886 123
	\$ 289,771	\$ 622,786	\$ 655,548	<u>\$ 257,009</u>
Liabilities: Due to students/student groups	<u>\$ 289,771</u>	<u>\$ 622,786</u>	<u>\$ 655,548</u>	\$ 257,009
Pleasant Grove High School				
Assets: Cash on hand and in banks Inventory	\$ 212,408 	\$ 1,082,705 	\$ 1,036,300 	\$ 258,813 
	\$ 212,408	<u>\$ 1,082,705</u>	\$ 1,036,300	<u>\$ 258,813</u>
Liabilities: Due to students/student groups	\$ 212,408	<u>\$ 1,082,705</u>	<u>\$ 1,036,300</u>	<u>\$ 258,813</u>

	Balance July 1, <u>2017</u>	<u>Additions</u>	<u>Deductions</u>	Balance June 30, <u>2018</u>
Student Body Funds (Continued)				
Sheldon High School				
Assets: Cash on hand and in banks Inventory	\$ 475,427 5,224	\$ 771,954 	\$ 784,685 	\$ 462,696 5,224
	<u>\$ 480,651</u>	<u>\$ 771,954</u>	<u>\$ 784,685</u>	<u>\$ 467,920</u>
Liabilities: Due to students/student groups	<u>\$ 480,651</u>	<u>\$ 771,954</u>	<u>\$ 784,685</u>	<u>\$ 467,920</u>
Valley High School				
Assets: Cash on hand and in banks Inventory	\$ 175,120 	\$ 275,564 	\$ 334,498 <u>-</u>	\$ 116,186 
	<u>\$ 175,120</u>	\$ 275,564	\$ 334,498	<u>\$ 116,186</u>
Liabilities: Due to students/student groups	<u>\$ 175,120</u>	<u>\$ 275,564</u>	<u>\$ 334,498</u>	<u>\$ 116,186</u>
Cosumnes Oaks High School				
Assets: Cash on hand and in banks Inventory	\$ 380,302 38,941	\$ 1,349,503 	\$ 1,322,507 	\$ 407,298 38,941
	\$ 419,243	<u>\$ 1,349,503</u>	\$ 1,322,507	\$ 446,239
Liabilities: Due to students/student groups	<u>\$ 419,243</u>	<u>\$ 1,349,503</u>	<u>\$ 1,322,507</u>	<u>\$ 446,239</u>

	Balance July 1, <u>2017</u>	<u>Additions</u>	<u>Deductions</u>	Balance June 30, <u>2018</u>
Student Body Funds (Continued)				
Edward Harris, Jr. Middle School				
Assets: Cash on hand and in banks Inventory	\$ 74,444 15,029	\$ 266,575 	\$ 267,366	\$ 73,653 15,029
	\$ 89,473	\$ 266,575	<u>\$ 267,366</u>	\$ 88,682
Liabilities: Due to students/student groups	\$ 89,473	<u>\$ 266,575</u>	<u>\$ 267,366</u>	<u>\$ 88,682</u>
Toby Johnson Middle School				
Assets: Cash on hand and in banks Inventory	\$ 480,190 	\$ 706,669 	\$ 760,286 	\$ 426,573 
	<u>\$ 480,190</u>	\$ 706,669	\$ 760,286	<u>\$ 426,573</u>
Liabilities: Due to students/student groups	<u>\$ 480,190</u>	\$ 706,669	<u>\$ 760,286</u>	<u>\$ 426,573</u>
Joseph Kerr Middle School				
Assets: Cash on hand and in banks Inventory	\$ 135,362 	\$ 272,383 	\$ 249,237 	\$ 158,508 
	<u>\$ 135,362</u>	\$ 272,383	\$ 249,237	<u>\$ 158,508</u>
Liabilities: Due to students/student groups	<u>\$ 135,362</u>	<u>\$ 272,383</u>	<u>\$ 249,237</u>	<u>\$ 158,508</u>

		Balance July 1, <u>2017</u>		<u>Additions</u>	<u>D</u>	eductions		Balance June 30, 2018
Student Body Funds (Continued)								
Harriet Eddy Middle School								
Assets: Cash on hand and in banks Inventory	\$	31,093	\$	188,084 	\$	181,872 -	\$	37,305 -
	\$	31,093	\$	188,084	\$	181,872	\$	37,305
Liabilities: Due to students/student groups	<u>\$</u>	31,093	<u>\$</u>	188,084	\$	181,872	\$	37,305
James Rutter Middle School								
Assets: Cash on hand and in banks Inventory	\$	80,155 861	\$	173,431 -	\$	170,956 -	\$	82,630 861
	\$	81,016	\$	173,431	\$	170,956	\$	83,491
Liabilities: Due to students/student groups	\$	81,016	<u>\$</u>	173,431	\$	<u> 170,956</u>	\$	83,491
Katherine L. Albiani Middle School	<u> </u>							
Assets: Cash on hand and in banks Inventory	\$	129,621 <u>627</u>	\$	367,234 -	\$	347,471 -	\$	149,384 <u>627</u>
	\$	130,248	\$	367,234	\$	347,471	\$	150,011
Liabilities: Due to students/student groups	\$	130,248	<u>\$</u>	367,234	\$	347,471	<u>\$</u>	150,011

	Balance July 1, <u>2017</u>	<u>Additions</u>	<u>Deductions</u>	Balance June 30, <u>2018</u>
Student Body Funds (Continued)				
Samuel Jackman Middle School				
Assets: Cash on hand and in banks Inventory	\$ 28,375 225	\$ 146,518 	\$ 158,403 	\$ 16,490 225
	\$ 28,600	<u>\$ 146,518</u>	<u>\$ 158,403</u>	<u>\$ 16,715</u>
Liabilities: Due to students/student groups	\$ 28,600	<u>\$ 146,518</u>	<u>\$ 158,403</u>	<u>\$ 16,715</u>
Pinkerton Middle School				
Assets: Cash on hand and in banks Inventory	\$ 140,423 146	\$ 328,806 	\$ 406,723 	\$ 62,506 146
	<u>\$ 140,569</u>	\$ 328,806	\$ 406,723	\$ 62,652
Liabilities: Due to students/student groups	<u>\$ 140,569</u>	<u>\$ 328,806</u>	<u>\$ 406,723</u>	<u>\$ 62,652</u>
T. R. Smedberg Middle School				
Assets: Cash on hand and in banks Inventory	\$ 114,929 189	\$ 188,730 	\$ 186,309 	\$ 117,350 189
	<u>\$ 115,118</u>	<u>\$ 188,730</u>	<u>\$ 186,309</u>	<u>\$ 117,539</u>
Liabilities: Due to students/student groups	<u>\$ 115,118</u>	<u>\$ 188,730</u>	<u>\$ 186,309</u>	<u>\$ 117,539</u>

Student Body Funds (Continued)  Elementary and Other Schools		Balance July 1, 2017		<u>Additions</u>		<u>Deductions</u>		Balance June 30, <u>2018</u>
Assets: Cash on hand and in banks Inventory	\$	1,423,566 -	\$	4,332,876 -	\$	4,423,722 -	\$	1,332,720
	\$	1,423,566	\$	4,332,876	\$	4,423,722	\$	1,332,720
Liabilities:    Due to students/student    groups  Total Agency Funds	<u>\$</u>	1,423,566	<u>\$</u>	4,332,876	<u>\$</u>	4,423,722	<u>\$</u>	1,332,720
Assets: Cash on hand and in banks Inventory	\$	5,394,208 93,750	\$	14,009,814	\$	14,407,115 -	\$	4,996,907 93,750
	\$	5,487,958	\$	14,009,814	\$	14,407,115	\$	5,090,657
Liabilities: Due to students/student groups	\$	5,487,958	\$	14,009,814	\$	14,407,115	\$	5,090,657

#### ELK GROVE UNIFIED SCHOOL DISTRICT ORGANIZATION June 30, 2018

Elk Grove Unified School District was established in 1959 through the unification of smaller school districts. The District is a political subdivision of the State of California. The District covers 320 square miles within the City of Elk Grove, the City of Sacramento, the City of Rancho Cordova and unincorporated areas of Sacramento County. The District operates 40 elementary schools (grades K-6), nine middle schools (grades 7-8), nine comprehensive high schools (grades 9-12), three continuation high schools, one special education school, one adult school, one independent studies program, one charter school and one virtual school.

The Board of Education of Elk Grove Unified School District governs all activities related to public education within the jurisdiction of the District. The Board receives funding from local, State and federal government sources and must comply with the concomitant requirements of these funding source entities. Elk Grove Unified School District is governed by an elected seven member Board of Education. The board members represent seven geographic areas and are elected at large for four year terms and elections are held every two years. The Board has the decision making authority and is accountable for all fiscal matters relating to the District.

#### **GOVERNING BOARD**

<u>Name</u>	<u>Office</u>	Term Expires
Nancy Chaires Espinoza	President	November 2020
Beth Albiani	Clerk	November 2018
Carmine S. Forcina	Member	November 2020
Bobbie Singh-Allen	Member	November 2018
Dr. Crystal Martinez-Alire	Member	November 2018
Chet Madison, Sr.	Member	November 2020
Anthony "Tony" Perez	Member	November 2020

The Superintendent of the District is appointed by the Board and reports to the Board. The Superintendent is responsible for managing the District's day-to-day operations and supervising the work of other key District administrators. Key members of the District's staff are as follows:

ADMINISTRATION Christopher R. Hoffman Superintendent

Mark Cerutti
Deputy Superintendent, Education Services and Schools

Donna Cherry Associate Superintendent, Elementary (Pre K-6) Education

David E. Reilly
Associate Superintendent, Human Resources

Robert Pierce
Deputy Superintendent, Business Services and Facilities

Shannon Hayes Chief Financial Officer

#### ELK GROVE UNIFIED SCHOOL DISTRICT SCHEDULE OF AVERAGE DAILY ATTENDANCE For the Year Ended June 30, 2018

	Second Period <u>Report</u>	Audited Second Period <u>Report</u>	Annual <u>Report</u>	Revised Annual <u>Report</u>
DISTRICT				
Certificate Number	6C1F303A	C27AA438	74E381D8	A0B72AE6
Elementary:     Transitional Kindergarten through Third     Fourth through Sixth     Seventh and Eighth      Subtotal Elementary  Secondary:     Ninth through Twelfth  Total District	17,079 14,174 9,724 40,977 18,882 59,859	17,113 14,200 9,734 41,047 18,906 59,953	17,061 14,134 9,725 40,920 18,830 59,750	17,161 14,210 9,726 41,097 18,833 59,930
CHARTER SCHOOL				
Certificate Number	38118ADE9	EF5A7BEA	E1A8052C	DE67D946
Charter School - Non Classroom-Based: Secondary Education	246	246	247	247

#### ELK GROVE UNIFIED SCHOOL DISTRICT SCHEDULE OF INSTRUCTIONAL TIME For the Year Ended June 30, 2018

	Statutory Minutes Require- ment	2017-18 Actual Minutes	Number of Days Traditional Calendar	Number of Days Multitrack Calendar	Status
GRADE LEVEL					
DISTRICT					
Kindergarten	36,000	36,000	180	171	In Compliance
Grade 1	50,400	53,450	180	171	In Compliance
Grade 2	50,400	53,450	180	171	In Compliance
Grade 3	50,400	53,750	180	171	In Compliance
Grade 4	54,000	54,360	180	171	In Compliance
Grade 5	54,000	54,360	180	171	In Compliance
Grade 6	54,000	54,360	180	171	In Compliance
Grade 7	54,000	60,627	180	171	In Compliance
Grade 8	54,000	60,627	180	171	In Compliance
Grade 9	64,800	65,028	180	N/A	In Compliance
Grade 10	64,800	65,028	180	N/A	In Compliance
Grade 11	64,800	65,028	180	N/A	In Compliance
Grade 12	64,800	65,028	180	N/A	In Compliance

#### ELK GROVE UNIFIED SCHOOL DISTRICT SCHEDULE OF EXPENDITURE OF FEDERAL AWARDS For the Year Ended June 30, 2018

Federal Catalog <u>Number</u>	Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Pass-Through Entity Identifying <u>Number</u>	Federal Expend- <u>itures</u>
U.S. Departmer of Education	t of Education - Passed through California Department		
<u> </u>	Special Education IDEA Cluster:		
84.027A	Special Education: IDEA Mental Health Services,		
84.027	Part B, Section 611 Special Education: Basic Local Assistance	14468	\$ 694,081
	Entitlement, Part B, Section 611	13379	9,047,835
84.027A	Special Education: IDEA Preschool Local Entitlement, Part B, Section 611	13682	731,348
84.027	Special Education: IDEA Early Intervention, Part C,	10119	53,605
84.173A	Special Education: IDEA Preschool Staff Development, Part B, Section 619	13431	2,689
84.173	Special Education: IDEA Preschool Grants, Part B,	13431	2,009
	Section 619	13430	 199,590
	Subtotal Special Education IDEA Cluster		 10,729,148
84.002A 84.002 84.002 84.002	Adult Education Programs: Adult Education: Adult Basic Education & ESL Adult Education: English Literacy & Civics Education Adult Education: Institutionalized Adults Adult Education: Adult Secondary Education	14508 14109 13971 13978	305,994 156,132 170,486 160,678
	Subtotal Adult Education Programs		793,290
84.048 84.048	Carl D. Perkins Career and Technical Education Progr Carl D. Perkins Career and Technical Education, Post Secondary and Adult Carl D. Perkins Career and Technical Education,	ams: 15294	173,930
	Adult, Section 132	14893	 508,530
	Subtotal Carl D. Perkins Career and Technical Education Programs		 682,460
84.367 84.367	ESEA: Title II: Part A Programs: ESEA: Title II, Part A, Teacher Quality Local Grants ESEA: Title II, Administrator Training	14341 14344	1,087,112 13,627
	Subtotal ESEA: Part A Title II Programs		1,100,739
83.365 84.365	ESEA: Title III Programs: ESEA: Title III, Immigrant Education ESEA: Title III, English Learner Student Program	15146 14346	46,424 1,203,229
	Subtotal ESEA: Title III Programs		1,249,653

#### ELK GROVE UNIFIED SCHOOL DISTRICT SCHEDULE OF EXPENDITURE OF FEDERAL AWARDS For the Year Ended June 30, 2018

Federal Catalog <u>Number</u> <u>U.S. Departmer</u> of Education	Federal Grantor/Pass-Through Grantor/Program or Cluster Title  at of Education - Passed through California Department (Continued)	Pass-Through Entity Identifying <u>Number</u>	Federal Expend- <u>itures</u>
84.010 84.215 84.287	ESEA: Title I: Basic Grants Low-Income and Neglected Elementary School Counseling ESEA: Title IV, Part B, 21st Century Community Learning Centers Program	14329 - 14681	\$ 20,336,752 146,424 2,418,521
84.158 84.060	Department of Rehabilitation: Workability II, Transitions Partnership Indian Education	10006 10011	199,737 48,532
84.334A 84.305A 84.366	California State Gear Up Program Career Academics Grant ESEA: Title II: Part B, CaMSP	10088 - 14512	126,359 16,848 24,651
84.330	ESEA Title II, Part G: Advanced Placement Test Fee Reimbursement Program	14831	32,069
	Total U.S. Department of Education		37,905,183
U.S. Department of Education	nt of the Interior - Passed through California Department		
15.608	School Yard Habitat	-	1,320
U.S. Department of Education	nt of Labor - Passed through California Department		
17.259 17.259	WIA Cluster: SETA: One Stop, Adults SETA: One Stop, Out of School Services	- -	292,862 248,148
	Subtotal WIA Cluster		<u>541,010</u>
	nt of Health and Human Services - Passed through epartment of Education		
93.600 93.600	Head Start Programs: Head Start - Basic Head Start - PA 20	10016 10016	3,034,999 <u>6,780</u>
	Subtotal Head Start Programs		3,041,779

#### ELK GROVE UNIFIED SCHOOL DISTRICT SCHEDULE OF EXPENDITURE OF FEDERAL AWARDS For the Year Ended June 30, 2018

	Federal Grantor/Pass-Through Grantor/Program or Cluster Title  of Health and Human Services - Passed through	Pass-Through Entity Identifying <u>Number</u>	Federal Expend- <u>itures</u>
California Dep	partment of Education (Continued)		
93.596	Child Development: Federal General (CCTR) and State Preschool (CSPP), Rs 5026, Family Child Care Hom CCDF Cluster		\$ 402,472
93.778 93.674	Dept of Health Services (DHCS): Medi-Cal Billing Option - Medicaid Cluster Independent Living Program	10013 -	843,180 78,121
	Total U.S. Department of Health and Human Se	ervices	 4,365,552
U.S. Department of Education	of Agriculture - Passed through California Department		
10.555 10.558	Child Nutrition: School Programs - Child Nutrition Clus Child Nutrition: CACFP Claims - Centers and Family	ter 13390	18,128,044
40.570	Day Care	13393	1,724,818
10.579 10.582	Child Nutrition: NSLP Equipment Assistance Grants Child Nutrition: Fresh Fruit and Vegetable Program	14906	26,682 162,125
	Total U.S. Department of Agriculture		 20,041,669
U.S. Department of Education	of Homeland Security - Passed through California Dep	artment	
97.UNKNOWN 97.UNKNOWN	Air Force ROTC NJROTC	- -	83,367 17,101
	Total U.S. Department of Homeland Security		 100,468
	Total Federal Programs		\$ 62,955,202

# ELK GROVE UNIFIED SCHOOL DISTRICT RECONCILIATION OF UNAUDITED ACTUAL FINANCIAL REPORT WITH AUDITED FINANCIAL STATEMENTS For the Year Ended June 30, 2018

There were no audit adjustments proposed to any funds of the District.			

#### ELK GROVE UNIFIED SCHOOL DISTRICT SCHEDULE OF FINANCIAL TRENDS AND ANALYSIS For the Year Ended June 30, 2018 (UNAUDITED)

	(Budgeted) <u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
General Fund				
Revenues and other financing sources	\$ 706,170,375	\$ 679,697,949	\$ 663,620,010	\$ 647,699,390
Expenditures Other uses and transfers out	700,986,075 606,680	677,599,954 838,013	656,369,339 1,412,822	602,378,513 1,882,231
Total outgo	701,592,755	678,437,967	657,782,161	604,260,744
Change in fund balance	\$ 4,577,620	\$ 1,259,982	\$ 5,837,849	\$ 43,438,646
Ending fund balance	<u>\$ 119,676,650</u>	<u>\$ 115,099,030</u>	<u>\$ 113,839,048</u>	<u>\$ 108,001,199</u>
Available reserves	<u>\$ 14,100,000</u>	<u>\$ 14,000,000</u>	<u>\$ 13,855,000</u>	\$ 12,000,000
Designated for economic uncertainties	<u>\$ 14,100,000</u>	<u>\$ 14,000,000</u>	<u>\$ 13,855,000</u>	<u>\$ 12,000,000</u>
Undesignated fund balance	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Available reserves as percentages of total outgo	2.0%	2.1%	2.1%	2.1%
All Funds				
Total long-term liabilities	\$ 984,985,766	\$1,011,814,878	\$ 928,566,921	<u>\$ 723,328,220</u>
Average daily attendance at P-2 (excluding Charter School)	59,859	59,953	59,799	59,521

The General Fund fund balance has increased by \$50,536,477 over the past three years. The fiscal year 2018-2019 budget, as originally adopted, projects a increase of \$4,577,620. For a district this size (budgeted ADA in excess of 30,000), the state recommends available reserves of at least two percent of total General Fund expenditures, transfers out, and other uses (total outgo). The District has met this requirement.

The District has incurred operating surpluses over the past three years, and anticipates an operating surplus during the 2018-2019 fiscal year.

Total long-term liabilities have increased by \$288,486,658 over the past three years, as shown in Note 6 to the basic financial statements.

Average daily attendance has increased by 432 over the past three years. An decrease of 94 ADA is projected for the 2018-2019 fiscal year.

#### ELK GROVE UNIFIED SCHOOL DISTRICT SCHEDULE OF CHARTER SCHOOLS For the Year Ended June 30, 2018

**Charter Schools Chartered by District** 

Included in District
Financial Statements, or
Separate Report

0027 - Elk Grove Charter School

Included as Charter Schools Fund

0777 - California Montessori Project - Elk Grove Campus

Separate Report

#### ELK GROVE UNIFIED SCHOOL DISTRICT SCHEDULE OF FIRST 5 REVENUES AND EXPENDITURES For the Year Ended June 30, 2018

	First 5/ School <u>Readiness</u>	All Other <u>Programs</u>	Total Child Development <u>Fund</u>
Revenues: Federal revenue sources	\$ -	\$ 3,444,251	\$ 3,444,251
State revenue sources	- -	2,468,875	2,468,875
Local revenues sources	522,905	45,464	568,369
Total revenues	522,905	5,958,590	6,481,495
Expenditures: Current:			
Certificated salaries	143,759	1,983,367	2,127,126
Classified salaries	148,124	1,107,792	1,255,916
Employee benefits	106,700	1,377,837	1,484,537
Books and supplies	69,171	115,061	184,232
Contract services and operating			
expenditures	30,184	1,148,410	1,178,594
Capital outlay		55,310	55,310
Total expenditures	497,938	5,787,777	6,285,715
Excess of revenues over expenditures	24,967	170,813	195,780
Other financing sources (uses):			
Transfers in	-	181,013	181,013
Transfers out	(24,967)	(228,717)	(253,684)
Total other financing sources (uses)	(24,967)	(47,704)	(72,671)
Net change in fund balances	-	123,109	123,109
Fund balances, July 1, 2017		143,924	143,924
Fund balances, June 30, 2018	<u>\$ -</u>	\$ 267,033	\$ 267,033

#### ELK GROVE UNIFIED SCHOOL DISTRICT NOTES TO SUPPLEMENTARY INFORMATION June 30, 2018

#### **NOTE 1 - PURPOSE OF SCHEDULES**

#### A - Schedule of Average Daily Attendance

Average daily attendance is a measurement of the number of pupils attending classes of the District. The purpose of attendance accounting from a fiscal standpoint is to provide the basis on which apportionments of state funds are made to school districts. This schedule provides information regarding the attendance of students at various grade levels and in different programs.

#### B - Schedule of Instructional Time

The District has received incentive funding for increasing instructional time as provided by the Incentives for Longer Instructional Day. The District neither met nor exceeded its target funding. This schedule presents information on the amount of instructional time offered by the District and whether the District complied with the provisions of Education Code Sections 46201 through 46206.

#### C - Schedule of Expenditure of Federal Awards

The Schedule of Expenditure of Federal Awards includes the federal award activity of Elk Grove Unified School District, and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Expenditures are recognized following cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The District has elected not to use the 10-percent de minimus indirect cost rate allowed under Uniform Guidance.

#### D - Reconciliation of Unaudited Actual Financial Report with Audited Financial Statements

This schedule provides the information necessary to reconcile the Unaudited Actual Financial Report to the audited financial statements.

#### E - Schedule of Financial Trends and Analysis - Unaudited

This schedule provides trend information on the District's financial condition over the past three years and its anticipated condition for the 2018-2019 fiscal year, as required by the State Controller's Office. The information in this schedule has been derived from audited information.

#### F - Schedule of Charter Schools

This schedule provides information for the California Department of Education to monitor financial reporting by Charter Schools.

#### G - Schedule of First 5 Revenues and Expenditures

This schedule provides information about the First 5 Sacramento County Program.

#### ELK GROVE UNIFIED SCHOOL DISTRICT NOTES TO SUPPLEMENTARY INFORMATION June 30, 2018

#### **NOTE 2 - EARLY RETIREMENT INCENTIVE PROGRAM**

Education Code Section 14502 requires certain disclosure in the financial statements of districts which adopt Early Retirement Incentive Programs pursuant to Education Code Sections 22714 and 44929. For the year ended June 30, 2018, the District did not adopt this program.



### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH STATE LAWS AND REGULATIONS

Board of Education Elk Grove Unified School District Elk Grove, California

#### Report on Compliance with State Laws and Regulations

We have audited Elk Grove Unified School District's compliance with the types of compliance requirements described in the *State of California's 2017-18 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting* (the "Audit Guide") applicable to the state laws and regulations listed below for the year ended June 30, 2018.

<u>Description</u>	Procedures <u>Performed</u>
Attendance	Yes
Teacher Certification and Misassignments	Yes
Kindergarten Continuance	Yes
Independent Study	Yes
Continuation Education	Yes
Instructional Time	Yes
Instructional Materials	Yes
Ratio of Administrative Employees to Teachers	Yes
Classroom Teacher Salaries	Yes
Early Retirement Incentive	No, see below
Gann Limit Calculation	Yes
School Accountability Report Card	Yes
Juvenile Court Schools	No, see below
Middle or Early College High Schools	No, see below
K-3 Grade Span Adjustment	Yes
Transportation Maintenance of Effort	Yes
Apprenticeship: Related and Supplemental Instruction	No, see below
Educator Effectiveness	Yes
California Clean Energy Jobs Act	Yes
After/Before School Education and Safety Program:	
General requirements	Yes
After school	Yes
Before school	No, see below
Proper Expenditure of Education Protection Account Funds	Yes
Unduplicated Local Control Funding Formula Pupil Counts	Yes
Local Control and Accountability Plan	Yes
Independent Study – Course Based	No, see below
Attendance, for charter schools	Yes
Mode of Instruction, for charter schools	No, see below
Nonclassroom Based Instruction/Independent Study,	
for charter schools	Yes
Determination of Funding for Nonclassroom Based	
Instruction, for charter schools	Yes
Annual Instructional Minutes Classroom Based,	
for charter schools	No, see below
Charter School Facility Grant Program	No, see below

The District does not offer an Early Retirement Incentive Program; therefore, we did not perform procedures related to the Early Retirement Incentive Program.

The District does not have any Juvenile Court Schools; therefore, we did not perform any procedures related to Juvenile Court Schools.

The District does not have Middle or Early College High Schools, therefore, we did not perform any procedures related to Middle or Early College High Schools.

The District did not offer Apprenticeship: Related and Supplemental Instruction, therefore we did not perform any procedures related to Apprenticeship: Related and Supplemental Instruction.

The District did not offer a Before School Education and Safety Program; therefore, we did not perform any procedures relating to the Before School Education and Safety Program.

The District does not offer an Independent Study-Course Based program; therefore, we did not perform any procedures related to the program.

The District does not offer classroom-based instruction for charter schools; therefore, we did not perform any procedures related to Mode of Instruction and Annual Instructional Minutes - Classroom-Based for charter schools.

The District did not expend any Charter School Facilities Grant Program funds in the current year; therefore, we did not perform any procedures related to the program.

#### Management's Responsibility

Management is responsible for compliance with the requirements of state laws and regulations, as listed above.

#### Auditor's Responsibility

Our responsibility is to express an opinion on Elk Grove Unified School District's compliance with state laws and regulations as listed above based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and the 2017-18 Guide for Annual Audits of K12 Local Education Agencies and State Compliance Reporting (Audit Guide). Those standards and the Audit Guide require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the compliance requirements referred to above that could have a material effect on Elk Grove Unified School District's compliance with the state laws and regulations listed above occurred. An audit includes examining, on a test basis, evidence about Elk Grove Unified School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance with state laws and regulations. However, our audit does not provide a legal determination of Elk Grove Unified School District's compliance.

#### Opinion on Compliance with State Laws and Regulations

In our opinion, Elk Grove Unified School District complied, in all material respects, with the compliance requirements referred to above that are applicable to the state laws and regulations referred to above for the year endedJune 30, 2018.

#### **Purpose of this Report**

The purpose of this report on compliance is solely to describe the scope of our testing of compliance and the results of that testing based on the requirements of the *State of California's 2017-18 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting*. Accordingly, this report is not suitable for any other purpose.

CROWE UP

Crowe LLP

Sacramento, California November 27, 2018



## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Education Elk Grove Unified School District Elk Grove, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Elk Grove Unified School District as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise Elk Grove Unified School District's basic financial statements, and have issued our report thereon dated November 27, 2018.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Elk Grove Unified School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Elk Grove Unified School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Elk Grove Unified School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

We identified a deficiency involving internal control that we communicated to management as identified in the accompanying Schedule of Audit Findings and Questioned Costs as finding 2018-001.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Elk Grove Unified School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Elk Grove Unified School District's Response to Finding

Elk Grove Unified School District's response to the finding identified in our audit is included in the accompanying Schedule of Audit Findings and Questioned Costs. Elk Grove Unified School District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CROWE UP

Crowe LLP

Sacramento, California November 27, 2018



INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR THE FIRST 5 SACRAMENTO COUNTY PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH A PROGRAM-SPECIFIC AUDIT

Board of Education Elk Grove Unified School District Elk Grove, California

#### Report on Compliance for First 5 Sacramento County Program

We have audited Elk Grove Unified School District's compliance with the types of compliance requirements described in the Program Guidelines for the First 5 Sacramento County Program that have a direct and material effect on its First 5 Sacramento County Program for the year ended June 30, 2018.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts and grants applicable to its First 5 Sacramento County Program.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for Elk Grove Unified School District's First 5 Sacramento County Program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on the First 5 Sacramento County Program occurred. An audit includes examining, on a test basis, evidence about Elk Grove Unified School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion. However, our audit does not provide a legal determination of Elk Grove Unified School District's compliance with those requirements.

#### Opinion on First 5 Sacramento County Program

In our opinion, Elk Grove Unified School District complied, in all material respects, with the compliance requirements referred to above that have a direct and material effect on its First 5 Sacramento County Program for the year ended June 30, 2018.

#### Report on Internal Control Over Compliance

Management of Elk Grove Unified School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Elk Grove Unified School District's internal control over compliance with requirements that could have a direct and material effect on its First 5 Sacramento County Program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance for the First 5 Sacramento County Program and to test and report on internal control over compliance in accordance with the First 5 Sacramento County Program Guidelines, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Elk Grove Unified School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of the First 5 Sacramento County Program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of the First 5 Sacramento County Program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of the First 5 Sacramento County Program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of First 5 Sacramento County Program Guidelines. Accordingly, this report is not suitable for any other purpose.

CROWE UP

Crowe LLP

Sacramento, California November 27, 2018



#### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE

Board of Education Elk Grove Unified School District Elk Grove. California

#### Report on Compliance for Each Major Federal Program

We have audited Elk Grove Unified School District's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Elk Grove Unified School District's major federal programs for the year ended June 30, 2018. Elk Grove Unified School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statues, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Elk Grove Unified School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Elk Grove Unified School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Elk Grove Unified School District's compliance.

#### Opinion on Each Major Federal Program

In our opinion, Elk Grove Unified School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2018.

#### Report on Internal Control Over Compliance

Management of Elk Grove Unified School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Elk Grove Unified School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Elk Grove Unified School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

CROWE UP

Crowe LLP

Sacramento, California November 27, 2018



#### SECTION I - SUMMARY OF AUDITOR'S RESULTS

#### FINANCIAL STATEMENTS Type of auditor's report issued: Unmodified Internal control over financial reporting: Material weakness(es) identified? \_\_\_\_ Yes <u>X</u> No Significant deficiency(ies) identified not considered to be material weakness(es)? \_\_\_\_ Yes X None reported Noncompliance material to financial statements noted? Yes X No **FEDERAL AWARDS** Internal control over major programs: Material weakness(es) identified? \_\_\_\_\_ Yes X\_\_ No Significant deficiency(ies) identified not considered to be material weakness(es)? Yes X None reported Type of auditor's report issued on compliance for major programs: Unmodified Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? \_\_\_\_ Yes X No Identification of major programs: CFDA Number(s) Name of Federal Program or Cluster 84.010 ESEA: Title I: Basic Grants Low-Income and Neglected 84.287 ESEA: Title IV, Part B, 21st Century Community Learning Centers Program Dollar threshold used to distinguish between Type A and Type B programs: 1,888,656

Type of auditor's report issued on compliance for state programs:

Unmodified

Auditee qualified as low-risk auditee?

STATE AWARDS

(Continued)

\_\_\_\_\_ X \_\_\_\_ No

#### **SECTION II - FINANCIAL STATEMENT FINDINGS**

#### 2018-001 DEFICIENCY - VACATION ACCRUAL (30000)

#### Criteria

Vacation accrual is governed by collective bargaining contracts as well as board policies 4162, 4262 and 4362. All contracts and board policies prohibit accumulation of vacation days in excess of the stated maximums.

#### Condition

As of June 30, 2018, there are approximately 681 employees who exceed the maximum days permitted by policy, by a total of approximately 18,871 excess days, representing an excess vacation accrual of \$3,699,903.

#### Effect

Increased liability to the District, to be paid in future years based on the overaccrual.

#### <u>Cause</u>

The District is not enforcing policy and contract language regarding vacation accrual.

#### Fiscal Impact

As of June 30, 2018, the excess vacation accrual is \$3,699,303.

#### Recommendations

The District should enforce the requirements set in the collective bargaining contracts and District policy.

#### Views of Responsible Officials

The District is continuing to work on a way to enforce the accrual policy and limit hours that can be accrued by stopping the accrual when it reaches a maximum level. The issue will be discussed during 2018-2019 negotiations with employee groups.

# SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS No matters were reported.

(Continued)

SECTION IV - STATE AWARD FINDINGS AND QUESTIONED COSTS No matters were reported.

## STATUS OF PRIOR YEAR FINDINGS AND RECOMMENDATIONS

#### ELK GROVE UNIFIED SCHOOL DISTRICT STATUS OF PRIOR YEAR FINDINGS AND RECOMMENDATIONS Year Ended June 30, 2018

#### Finding/Recommendation

#### **Current Status**

## District Explanation If Not Implemented

2017-001

Not implemented.

See current year finding 2018-001.

Condition: As of June 30, 2017, there are approximately 656 employees who exceed the maximum days permitted by policy, by a total of approximately 17,373 excess days, representing an excess vacation accrual of \$3,343,940.

Recommendation: The District should enforce the requirements set in the collective bargaining contracts and District policy.