RESOLUTION OF THE GOVERNING BOARD OF THE ELK GROVE UNIFIED SCHOOL DISTRICT Resolution No. 10, 2021-22

Resolution Initiating a Proposal to the Sacramento County Committee on School District Organization for the Adoption of By-Trustee Area Elections

- **WHEREAS**, the Board of Trustees ("Board") of the Elk Grove Unified School District ("District") are currently elected using a hybrid version of an "at-large" election system (i.e., election system in which registered voters of the entire jurisdiction elect candidates to the Board but board members reside in defined trustee areas);
- **WHEREAS**, on December 17, 2019, the Board adopted Resolution No. 32, 2019-20, a Resolution to Initiate a Transition to a By-Trustee Area Election System commencing with the 2022 Governing Board election. (See Exhibit A attached to this Resolution). At that time, the Board intended to wait until the release of the 2020 federal census data, scheduled for March 2021, to develop its new trustee area boundary lines;
- WHEREAS, on May 4, 2021, the Board adopted Resolution 67, 2020-21 (See Exhibit B attached to this Resolution), reaffirming its intent to transition to "by-trustee-area" elections, where each trustee must reside within the designated trustee-area boundary and is elected only by the voters in that trustee-area. In light of COVID-19 pandemic-related delays to the release of the 2020 census data, the Board determined it was in the best interests of the District to avoid further delay and move forward with the transition to by-trustee area elections using 2010 Census data;
- **WHEREAS**, National Demographics Corporation ("Demographer") was retained to prepare several by-trustee-area election system map options for the Board and public's consideration using 2010 census data;
- *WHEREAS*, pursuant to the Elections Code and other applicable provisions of law, the Board held public hearings on May 4, 2021, and May 18, 2021, to consider community input and comment regarding potential trustee-area boundaries;
- **WHEREAS**, the Board published three (3) trustee-area maps on June 8, 2021, and held public hearings on June 15, 2021 and July 20, 2021, to gather public input on the proposed trustee-area maps and sequence of elections;
- **WHEREAS**, Education Code sections 5019, 5030 and other applicable provisions of law, authorize the Sacramento County Committee on School Reorganization ("County Committee"), upon application from a school district's governing board, to change the method of election in a school district under its jurisdiction;
- **WHEREAS**, Education Code section 5020 requires the County Committee's resolution of approval to be submitted to the electorate for its approval;
- **WHEREAS**, Education Code sections 33050-33053 authorize the State Board of Education to waive this voter approval requirement, which could reduce the costs associated with the proposed change to trustee-area elections; and

WHEREAS, on May 18, 2021, the Board adopted Resolution No. 72, 2020-21 (See Exhibit C attached to this Resolution), authorizing the Superintendent to seek a waiver of the Education Code's election requirement from the State Board of Education; and

WHEREAS, the Board has completed all requirement imposed by law for the selection of a preferred trustee area map and election sequencing and desires to transition to by-trustee area elections;

NOW, THEREFORE, BE IT RESOLVED, the Board of Trustees of the Elk Grove Unified School District hereby resolves as follows:

- 1. The above recitals are correct and true.
- 2. The Board hereby approves and recommends that the County Committee approve the District's transition to by-trustee area elections and the adoption of the trustee-area map set forth in Exhibit D, which has been referenced by the District as the Existing Trustee Area Map.
- 3. The Board hereby approves and recommends that the County Committee approve the election sequencing of each trustee area as set forth in Exhibit D.
- 4. The District Superintendent or designee is hereby authorized and directed to send a copy of this Resolution to the County Committee, and to work with the County Committee and the County Election's Office to conduct all legally required hearings and other acts necessary so that by-trustee area elections can be implemented in the election cycles scheduled in 2022 and 2024.

PASSED AND ADOPTED by the Board of Trustees of the ELK GROVE UNIFIED SCHOOL DISTRICT, at a regular meeting of the Board of Trustees held on August 10, 2021, by the following vote:

Absent: Abstain:						
I, Dr. Crystal	Martinez-Alire, Clerk	of the Board	of Trustees of	the Elk Grove U	Jnified Scho	ol
District, HER	EBY CERTIFY that	the foregoing	Resolution wa	as duly introduce	ed, passed as	nd
adopted by the	Board at a lawfully of	called meeting h	neld on Augus	t 10, 2021, by a v	vote of	to

Dr. Crystal Martinez-Alire, Clerk, Board of Trustees

Elk Grove Unified School District

Ayes: Noes:

Exhibit A

RESOLUTION OF THE GOVERNING BOARD OF THE ELK GROVE UNIFIED SCHOOL DISTRICT Resolution No. 32, 2019-20

Resolution to Initiate a Transition to a By-Trustee Area Election System Commencing with the 2022 Governing Board Election

WHEREAS, California Education Code sections 5019 and 5030 authorize the Sacramento County Committee on School District Organization ("County Committee"), upon application of a school district's Governing Board, to change the method of election of Governing Board members in a school district under its jurisdiction;

WHEREAS, the California Voting Rights Act ("CVRA") disfavors the use of an "atlarge" election system for governing board members of a school district if the "at-large" election system may impair the ability of a protected class to elect candidates of its choice or its ability to influence the outcome of an election;

WHEREAS, board members of the Elk Grove Unified School District ("District") are currently elected using a hybrid version of an "at-large" election system (i.e., election system in which registered voters of the entire jurisdiction elect candidates to the Governing Board but board members reside in defined trustee areas);

WHEREAS, the Board desires to promote meaningful voter involvement in the election of board members and increase the ability of candidates to seek elected office;

WHEREAS, the boundaries for trustee areas in a by-trustee area election system are established based on population counts and demographics from the most recent United States' census:

WHEREAS, the United States' census count occurs every ten (10) years with the last census count occurring in 2010 ("2010 Census") and the next census count is scheduled to take place during 2020 ("2020 Census"), with the results to be made available to state and local agencies in early 2021;

WHEREAS, if the District transitioned to by-trustee area elections for the November, 2020, election, trustee areas would be established based on the 2010 Census, which (1) may not fairly and accurately reflect the current voter population distribution and demographics of the District, and (2) would require the District to incur additional, duplicative costs to adjust the trustee areas based on the 2020 Census as required by Education Code Section 5019.5;

WHEREAS, the adoption of "by-trustee area" elections will not affect the terms of any board members serving or elected during this transition, each of whom will serve out his or her full term; and

WHEREAS, the Board, cognizant of its need to be fiscally responsible, desires to implement this change in the manner of electing board members in a cost effective and efficient manner but with all deliberate speed following release of the 2020 census data.

NOW, THEREFORE, the Board hereby resolves, orders and determines as follows:

- 1. The above recitals are true and correct;
- 2. Trustee area boundary lines shall be developed based on the 2020 federal decennial census data following its release in 2021 to provide for "by-trustee areas" elections to be implemented in the 2022 and 2024 election cycles;
- 3. Pursuant to Education Code sections 5019, 5030 and other applicable provisions of law, the Board directs District staff to transmit this resolution to the County Committee so that the County Committee will be on notice of the District's intent, in 2021, to adopt a change in the method of electing members of the Board from "at-large" elections to "by-trustee area" elections commencing with the 2022 Board elections;
- 4. Before submitting a final proposal to the County Committee for trustee area maps using the 2020 federal census data, multiple public hearings in accordance with Elections Code section 10010 and other applicable laws shall be scheduled to obtain public input on the draft maps and proposals;
- 5. The Board shall apply to the County Committee for establishment of trustee areas pursuant to Education Code section 5019 in a timely manner and as soon as feasible in order to have elections for the Board in 2022 conducted within the new trustee areas;
- 6. If approved by the County Committee, Education Code section 5020 requires the County Committee's resolution of approval to be submitted to the electorate for its approval unless the District seeks and obtains a waiver of this requirement from the State Board of Education pursuant to Education Code sections 33050-33053. Accordingly, the Board hereby directs district staff to seek a waiver of this election requirement in a timely manner as allowed by law;
- 7. The Superintendent, or designee, is hereby directed to contract with a reputable demographer as soon as possible following adoption of this resolution to ensure that the District is able to implement this change in election systems with all deliberate speed following release of the 2020 census data;
- 8. The Superintendent, or designee, is hereby directed to prepare additional Board resolutions and documents, as needed, to meet all applicable legal requirements in a timely manner acting with all deliberate speed;
- 9. The Superintendent, or designee, shall consult with legal counsel to take all steps necessary to implement and give effect to this resolution; and
- 10. The foregoing resolution shall take effect immediately upon its adoption.

PASSED AND ADOPTED by the Board on December 17, 2019, at a duly noticed meeting and public hearing by the following vote:

AYES:	<u> </u>
NOES:	0
ABSTAIN:	0
ABSENT:	

I, Crystal Martinez-Alire, Clerk of the Board of Trustees of the Elk Grove Unified School HEREBY CERTIFY that the foregoing resolution was duly introduced, passed and adopted by the Board at a lawfully called meeting held on December 17, 2019, by a vote of <u>to</u> to <u>D</u>.

Clerk, Board of Trustees

Elk Grove Unified School District

Exhibit B

RESOLUTION OF THE GOVERNING BOARD OF THE ELK GROVE UNIFIED SCHOOL DISTRICT Resolution No. 67, 2020-21

Resolution to Re-Initiate a Transition to a By-Trustee Area Election System Commencing with the 2022 Governing Board Election

- WHEREAS, California Education Code sections 5019 and 5030 authorize Sacramento County Committee on School District Organization ("County Committee"), upon application of a school district's Governing Board, to change the method of election of Governing Board members in a school district under its jurisdiction;
- WHEREAS, the California Voting Rights Act ("CVRA") disfavors the use of an "atlarge" election system for governing board members of a school district if the "at-large" election system may impair the ability of a protected class to elect candidates of its choice or its ability to influence the outcome of an election;
- WHEREAS, board members of the Elk Grove Unified School District ("District") are currently elected using a hybrid version of an "at-large" election system (i.e., election system in which registered voters of the entire jurisdiction elect candidates to the Governing Board but board members reside in defined trustee areas);
- WHEREAS, the Board desires to promote meaningful voter involvement in the election of Board members and increase the ability of candidates to seek elected office;
- WHEREAS, the boundaries for trustee areas in a by-trustee area election system are established based on population counts and demographics from the most recent United States' census;
- **WHEREAS**, on December 17, 2019, the Board adopted Resolution No. 32, 2019-20, a Resolution to Initiate a Transition to a By-Trustee Area Election System Commencing with the 2022 Governing Board Election;
- WHEREAS, the United States' census count occurs every ten (10) years with the last census count occurring in 2020 ("2020 Census");
- WHEREAS, as provided in Resolution No. 32, 2019-20, the Board intended to wait until the release of the 2020 federal decennial census data, scheduled for March 2021, to develop its new trustee area boundary lines;
- WHEREAS, due to COVID-19 pandemic-related delays, the 2020 Census data is not expected to be made available to state and local agencies until September 30, 2021 or later, which is a substantial delay from the original due date of March 31, 2021;
- WHEREAS, due to this significant delay, the potential for further delay, and the tight timelines to complete the process in time for the 2022 elections, the Board has concerns about continuing to delay the process until the 2020 Census data is released;

- WHEREAS, the Board aspires to promote a robust public input process, and believes that it is now in the best interest of the District not to wait until the release of the 2020 Census data, but to move forward immediately to transition by-trustee area elections using the 2010 Census data pursuant to the process provided in the Elections Code and Education Code;
- WHEREAS, the Board will hold a minimum of two public hearings prior to developing proposed trustee-area boundary maps;
- WHEREAS, the District will hold a minimum of two additional public hearings to seek public input on the proposed trustee area maps developed with assistance from a demographer;
- WHEREAS, the District will hold an additional public hearing before adopting a trusteearea map and submitting it to the County Committee for consideration;
- WHEREAS, Education Code sections 5019 and 5030 authorize the County Committee, upon application of the District Board, to change the method of election of the Board from atlarge to by-trustee area;
- WHEREAS, if the County Committee approves this request to change the method of electing trustees, Education Code section 5020 requires the County Committee's resolution of approval to be submitted to the electorate for its approval;
- WHEREAS, in the alternative, the District may seek a waiver of this voter approval requirement from the State Board of Education;
- WHEREAS, once the transition process is complete, and the 2020 Census data is released, the District will then review the new Census data as required by Education Code section 5019.5, and make any necessary adjustments to ensure appropriate population balance;
- **WHEREAS**, the adoption of "by-trustee area" elections will not affect the terms of any board members serving or elected during this transition, each of whom will serve out his or her full term.

NOW, THEREFORE, the Board hereby resolves, orders and determines as follows:

- 1. The above recitals are true and correct;
- 2. The District shall immediately commence the process of transitioning to bytrustee area elections, in full compliance with all appropriate procedures and policies provided in law, including but not limited to Education Code sections 5019, 5030, and 33050, et seq., and Elections Code sections 10010 and 14025, et seq.;
- 3. Once the transition process is completed, and the 2020 Census data is made available to the District, the Board directs staff to review the new Census data pursuant to Education Code sections 5019, 5030 and other applicable provisions of law, to determine whether adjustments to the adopted trustee area map are required.

- 4. The Superintendent, or designee, is hereby directed to prepare additional Board resolutions and documents, as needed, to meet all applicable legal requirements in a timely manner, and to seek a waiver from the State Board of Education of the election requirement imposed by Education Code section 5020;
- 5. The Superintendent, or designee, shall consult with legal counsel to take all steps necessary to implement and give effect to this resolution; and
- 6. The foregoing resolution shall take effect immediately upon its adoption.

PASSED AND ADOPTED by the Board on May 4, 2021, at a duly noticed meeting and public hearing by the following vote:

AYES:	1
NOES:	_0
ABSTAIN:	0
ABSENT:	0

Dr. Crystal Martinez-Aline, Clerk, Board of Trustees

Elk Grove Unified School District

Exhibit C

RESOLUTION OF THE GOVERNING BOARD OF THE ELK GROVE UNIFIED SCHOOL DISTRICT Resolution No. 72, 2020-21

Resolution Authorizing the District to Seek a Waiver from the State Board of Education Regarding Electorate Approval of the Proposed Change from At-Large to By-Trustee Board Elections

- WHEREAS, board members of the Elk Grove Unified School District ("District") are currently elected using a hybrid version of an "at-large" election system in which registered voters of the entire jurisdiction elect candidates to the Governing Board, but board members reside in defined trustee areas:
- WHEREAS, on May 4, 2021, the Board adopted Resolution No. 67, 2020-21, redeclaring its intent to transition to a by-trustee area election system, where each trustee must reside within a designated trustee area boundary, and is elected only by the voters in that trustee area;
- WHEREAS, pursuant to Elections Code section 10010(a)(1), the Board held two public hearings (May 4, 2021 and May 18, 2021) to gather public input regarding potential trustee area boundaries:
- WHEREAS, the District, with assistance from a demographer, will hold a minimum of two additional public hearings to seek public input on the proposed trustee area maps and on the proposed sequence of elections;
- WHEREAS, the District will hold an additional public hearing before adopting a trusteearea map and submitting it to the Sacramento County Committee on School District Organization ("County Committee") for consideration;
- WHEREAS, Education Code sections 5019 and 5030 authorize the County Committee, upon application of the District Board, to change the method of election of the Board from atlarge to by-trustee area;
- WHEREAS, if the County Committee approves this request to change the method of electing Board members, Education Code section 5020 requires the County Committee's resolution of approval to be submitted to the electorate for its approval;
- WHEREAS, the District would have to incur a monetary cost to hold an election to approve the change in voting methods;
- WHEREAS, Education Code sections 33050-33053 authorize the State Board of Education to waive this voter approval requirement, which could eliminate this election cost, and expedite the timeline for implementation of the by-trustee area elections;
- WHEREAS, in light of the above, the Board wishes to request that the State Board of Education waive the election requirement set forth in the Education Code;

WHEREAS, on May 18, 2021, the Board held a public hearing on the proposed waiver application to solicit input from the public and the District's stakeholders;

WHEREAS, the District properly posted a timely notice of the public hearing in a newspaper of general circulation, and at various sites within the District; and

WHEREAS, the District complied with the notice and consulting requirements set forth in Education Code sections 33050, *et seq*.

NOW, THEREFORE, the Board hereby resolves, orders and determines as follows:

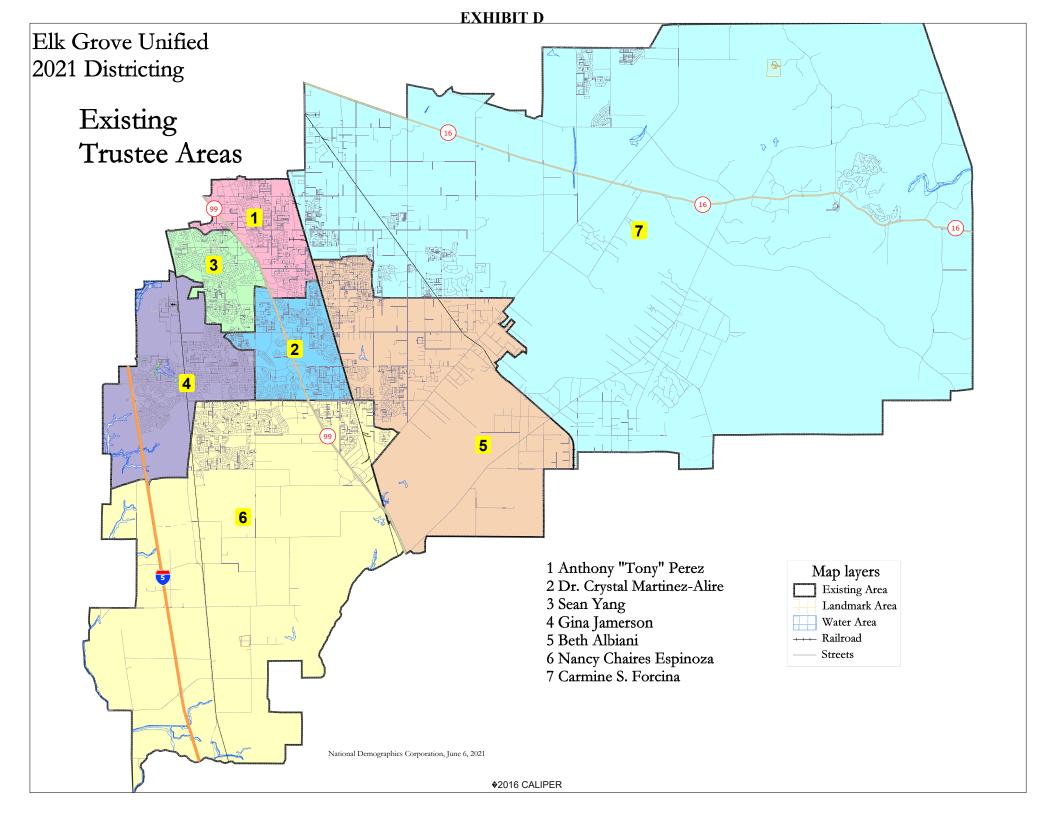
- 1. The above recitals are true and correct; and
- 2. The Board hereby authorizes the Superintendent/designee to seek a full waiver of Education Code section 5020, and partial waivers of Education Code sections 5019, 5021, and 5030 to effectuate the District's goal of moving to a by-trustee area elections system without electorate approval; and
- 3. The District Superintendent/designee is hereby authorized and directed to take any other actions necessary to effectuate the purposes of this resolution.

PASSED AND ADOPTED by the Board on May 18, 2021, at a duly noticed meeting and public hearing by the following vote:

AYES: $\frac{7}{0}$ NOES: $\frac{0}{0}$ ABSTAIN: $\frac{0}{0}$

Dr. Crystal Martinez-Alire, Clerk, Board of Trustees

Elk Grove Unified School District



District	EIK	Grove U	nitied	Existing	g Distri	cts			
DISCTICT		1	2	3	4	5	6	7	Total
2010	2010 Total Population	43,951	44,965	45,240	45,052	44,479	44,899	44,084	312,670
	Deviation from ideal	-716	298	573	385	-188	232	-583	1,289
	% Deviation	-1.60%	0.67%	1.28%	0.86%	-0.42%	0.52%	-1.31%	2.88%
2020	2020 Total Pop. Est	43,823	48,413	49,447	48,177	46,774	55,969	61,286	353,889
	Total	26,488	32,909	29,436	32,938	32,833	37,350	36,466	228,420
Citizen Voting Age Pop	% Hisp	21%	17%	21%	18%	15%	16%	14%	17%
	% NH White	24%	35%	19%	40%	42%	38%	48%	36%
	% NH Black	15%	14%	26%	14%	11%	13%	9%	14%
	% Asian/Pac.Isl.	37%	32%	30%	27%	30%	31%	27%	30%
	Total	21,602	29,389	22,776	30,076	29,714	33,148	35,623	202,328
	% Latino est.	24%	19%	26%	19%	17%	19%	15%	19%
Voter Registration	% Spanish-Surnamed	22%	17%	23%	17%	16%	17%	13%	17%
	% Asian-Surnamed	18%	18%	12%	14%	18%	17%	15%	16%
(Nov 2020)	% Filipino-Surnamed	2%	4%	3%	3%	3%	5%	2%	3%
	% NH White est.	32%	39%	24%	47%	49%	43%	56%	43%
	% NH Black	25%	19%	36%	16%	13%	13%	12%	18%
	Total	9,382	15,734	9,859	18,182	16,498	17,978	20,192	107,826
	% Latino est.	24%	18%	25%	17%	16%	18%	13%	18%
** **	% Spanish-Surnamed	22%	16%	22%	15%	15%	16%	11%	16%
Voter Turnout	% Asian-Surnamed	13%	13%	10%	12%	13%	13%	10%	12%
(Nov 2018)	% Filipino-Surnamed	2%	3%	3%	3%	3%	4%	2%	3%
	% NH White est.	37%	52%	27%	55%	60%	52%	66%	53%
	% NH Black	26%	17%	38%	16%	12%	15%	10%	17%
	Total	15,078	23,781	16,228	25,463	24,436	27,688	29,834	162,508
•	% Latino est.	24%	19%	26%	18%	17%	19%	14%	19%
•	% Spanish-Surnamed	22%	17%	23%	17%	15%	17%	13%	17%
Voter Turnout	% Asian-Surnamed	17%	17%	12%	14%	17%	17%	14%	15%
(Nov 2020)	% Filipino-Surnamed	3%	4%	3%	3%	3%	5%	2%	3%
•	% NH White est.	32%	40%	24%	48%	50%	44%	57%	44%
	% NH Black est.	25%	19%	36%	16%	13%	13%	12%	18%
ACS Pop. Est.	Total	43,789	48,413	49,447	48,169	46,774	55,948	52,838	345,378
АСЭТОР. Езг.	age0-19	29%	28%	30%	28%	27%	30%	27%	29%
Age	age20-60	51%	55%	53%	53%	55%	53%	52%	53%
rige .	age60plus	19%	18%	16%	19%	18%	17%	20%	18%
	immigrants	33%	27%	31%	23%	26%	25%	22%	26%
Immigration	naturalized	58%	73%	59%	70%	74%	72%	73%	68%
	english	44%	62%	49%	67%	64%	64%	67%	60%
Language spoken at home	spanish	22%	9%	21%	10%	9%	9%	9%	12%
	asian-lang	26%	18%	21%	16%	15%	17%	16%	18%
	other lang	8%	12%	9%	7%	11%	10%	9%	9%
	Speaks Eng. "Less than								
Language Fluency	Very Well"	28%	18%	25%	12%	14%	13%	14%	17%
	hs-grad	52%	47%	54%	40%	48%	40%	46%	47%
Education (among	bachelor	11%	22%	12%	27%	23%	26%	22%	21%
those age 25+)	graduatedegree	3%	7%	4%	15%	9%	11%	11%	9%
Child in Household	child-under18	38%	40%	45%	39%	42%	47%	38%	41%
Pct of Pop. Age 16+	employed	56%	64%	62%	65%	64%	61%	63%	62%
Household Income	income 0-25k	29%	14%	20%	9%	10%	10%	12%	14%
	income 25-50k	25%	16%	26%	11%	13%	12%	14%	16%
	income 50-75k	19%	18%	20%	17%	15%	15%	13%	16%
	income 75-200k	25%	46%	32%	52%	51%	53%	49%	45%
	income 200k-plus	2%	7%	3%	10%	11%	11%	13%	8%
			85%	76%	89%	95%	93%	95%	88%
	single family	80%	0370	7070	07/0	75/0	23/0	7370	0070
II C	single family multi-family	20%	15%	24%	11%	5%	7%	5%	12%
Housing Stats	0 ,								

Total population data from the 2010 Decennial Census. Surname-based Voter Registration and Turnout data from the California Statewide Database. Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2015-2019 American Community Survey and Special Tabulation 5-year data.